No. 85-231

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IN THE

Supreme Court of the United States

OCTOBER TERM, 1985

BOATING INDUSTRY ASSOCIATIONS,
TRAILER MANUFACTURERS ASSOCIATION
and DONALD I. REED,
Petitioners

v.

DENNIS G. MOORE and GEORGE R. MOORE,
Respondents

PETITION FOR A WRIT OF CERTIORARI TO THE UNITED STATES COURT OF APPEALS FOR THE SEVENTH CIRCUIT

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QUESTION PRESENTED

Whether, in light of this Court's decision in *Northwest Wholesale Stationers, Inc.* v. *Pacific Stationery & Printing Co.*, No. 83-1368 (June 11, 1985), the court of appeals erred in holding that petitioners engaged in a group boycott in violation of Section 1 of the Sherman Act, 15 U.S.C. § 1, because they failed to afford respondents adequate process before declining to certify boat trailers using respondents' tail lights.

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PETITION FOR A WRIT OF CERTIORARI TO THE UNITED STATES COURT OF APPEALS FOR THE SEVENTH CIRCUIT

Boating Industry Associations ("BIA"), Trailer Manufacturers Association ("TMA") and Donald I. Reed, through their counsel, petition for a writ of certiorari to review the decision of the United States Court of Appeals for the Seventh Circuit in this case.

OPINIONS BELOW

The opinion of the court of appeals (App., *infra*, 1a-41a) is reported at 754 F.2d 690 (1985). The opinions of the district court denying petitioners' motion for a judgment notwithstanding the verdict in favor of respondents' antitrust claim (App., *infra*, 42a-49a) and refusing to enter judgment for respondents on a state law claim (App., *infra*, 50a-51a) are not reported.

JURISDICTION

The amended judgment of the court of appeals (App., *infra*, 52a-53a) was entered on February 11, 1985. A timely petition for rehearing was denied on March 15, 1985 (App., *infra*, 54a-55a). On June 13, 1985, Justice Stevens extended the time for filing a petition for a writ of certiorari to and including July 13, 1985. On July 7, 1985, Justice Stevens further extended the time for filing a petition to and including August 12, 1985. The jurisdiction of this Court is invoked under 28 U.S.C. § 1254(1).

STATUTE INVOLVED

Section 1 of the Sherman Act, 15 U.S.C. § 1, provides in pertinent part: "Every contract, combination in the form of trust or otherwise, or conspiracy, in restraint of trade or commerce among the several States, or with foreign nations, is declared to be illegal."

STATEMENT

1. Petitioner BIA is a partnership of four marine industry trade associations, one of which is petitioner TMA, a trade association of boat trailer manufacturers.[1] Petitioners and the other affiliated associations were created for the purpose, *inter alia*, of promoting boating and the boating industry, and their activities include programs designed to promote boating and boating safety and to facilitate compliance with applicable government regulations and standards.[2] To further these basic goals,

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[1] The other associations are Boat Manufacturing Association, Marine Engine Manufacturers Association and Marine Accessories and Services Association. Since the trial in this case, petitioner BIA has merged into National Marine Manufacturers Association ("NMMA"), a new partnership, and petitioner TMA has merged into National Association of Marine Products and Services, a not-for-profit corporation and a partner in NMMA.

[2] Petitioner Reed was the Director of Engineering for both petitioner associations and was the administrator of their certification

the Associations maintain a joint certification program designed to promote compliance by the boating industry with various federal regulations, including those promulgated by the National Highway Traffic Safety Administration ("NHTSA") which govern the manufacture of lights on boat trailers, 49 C.F.R. part 571 (App., *infra*, 3a-4a). Petitioners do not set any product standards; they try to promote industry compliance with standards that are set in various government regulations.

The reason a trailer manufacturers association creates a certification program is that under 15 U.S.C. § 1397 (b)(2), a manufacturer faces a potential heavy fine or an expensive recall of his trailers if they contain a part, including a light, that does not comply with federal regulations. Specific disapproval of the light by the federal government is not required; liability is possible if the manufacturer has "reason to believe" that the part does not comply with those standards. (Tr. 405-407). By providing members with facts concerning possible compliance problems, petitioners assist their members in ensuring the safety of their products and in avoiding exposure to substantial penalties imposed by the federal government.

Respondents are manufacturers of boat trailer lights. They began their business in the 1970's and in 1974 they began production of the "Dry Launch Light Model 701" ("Model 701").[3] In 1975, the California Highway Patrol tested respondents' Model 701 lights and found that they were not in compliance with the photometric or brightness levels prescribed by the NHTSA in its regula-

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program during the period relevant to this litigation (App., *infra*, 5a).

[3] The NHTSA does not require manufacturers to demonstrate compliance with its safety standards prior to the sale of their products. Respondents did, however, obtain permission to sell the Model 701 from the States of Virginia and California (App., *infra*, 4a).

tions, 49 C.F.R. § 571.108 S. 4.1.1. (App., *infra*, 4a). The Model 701 was retested in September 1976, by California officials and again the light failed to comply with federal photometric safety standards embodied in the NHTSA's regulations. (*Id.* at 5a).

On September 26, 1976, petitioners BIA and TMA held their annual meeting which coincided with the industry's trade show. Sometime prior to that meeting, one of the members of the two Associations, Wesbar Corporation, which manufactured a trailer light in competition with respondents', notified petitioner Reed that Wesbar had information that raised some doubt as to whether respondents' Model 701 complied with federal safety regulations. Petitioner Reed contacted both federal and California State officials who informed him that they planned to conduct tests concerning Model 701's conformity with the NHTSA's photometric regulations (App., *infra*, 5a).

Because members of the Associations had heard about investigations into whether certain trailer lights complied with federal regulations, they asked petitioner Reed during the annual meeting what he knew about this situation. As explained, the members had more than a passing interest in this problem; they faced fines or recalls of their trailers if they installed non-complying lights. In response to the questions from the Associations' members, petitioner Reed revealed to the membership that the federal government and California Highway Patrol were separately investigating Model 701's compliance with federal law (*id.* at 6a). Apparently, one trailer manufacturer was told that, if he used the Model 701 lights, his trailers might not be certified by the Associations because the lights did not meet the NHTSA's regulations (*ibid.*).

In January 1977, petitioner TMA notified respondents that based on available test information it intended to notify its members through a "Technical Bulletin" that

TMA would not certify that Model 701 lights complied with federal law and therefore it would not continue to certify trailers that used respondents' lights (App., *infra*, 9a). Petitioner TMA's letter concluded by inviting respondents to respond to TMA. No response was received. Accordingly, petitioner TMA issued the "Technical Bulletin" to its members stating that no trailer using the Model 701 lights would be certified by the Association. (*Ibid.*).

2. Respondents filed the instant lawsuit in the United States District Court for the Northern District of Illinois. Their complaint alleged that petitioners' actions had violated Section 1 of the Sherman Act and had tortiously disparaged respondents' product in violation of the Illinois Consumer Fraud and Deceptive Business Practices Act, Ill. Rev. Stat., Ch. 121½, § 261 *et seq.*, and Illinois common law.

All three claims were tried to a jury, which acted solely in an advisory role for the state statutory claim. With respect to the Sherman Act, respondents' theory was that petitioners' refusal to certify trailers containing the Model 701 lights constituted a group boycott and therefore was a *per se* violation of Section 1. Over petitioners' objection, the jury was instructed with respect to respondents' antitrust claim that

> [*i*]*f you find . . . that the defendant associations . . . acted for an anticompetitive purpose or in an unreasonable and arbitrary manner, you should find for the plaintiffs* on their Sherman act claim.
>
> *If on the other hand the defendant associations* in denying that approval *acted fairly and reasonably to implement their certification program, you should find for defendants* on the antitrust claim.

(App., *infra*, 27a; emphasis in original).[4] Thus, the jury was permitted to return a verdict against petitioners un-

[4] The court explained that in charging the jury as it did "you might say these are Court's instructions that weren't in conformity to anybody's proposed instructions." (Tr. 746).

der Section 1 of the Sherman Act based solely on what the jury might conclude were procedural shortcomings in petitioners' certification program, as applied to respondents.[5]

The jury returned a general verdict in favor of the respondents on all three claims in the complaint, and the jury awarded damages on all three claims in the amount of $200,000. The district court denied petitioners' motion for a judgment notwithstanding the verdict on the Sherman Act count. The district court acknowledged that "[c]learly there is nothing inherently illegal about the standards program or the certification program," (App., *infra*, 47a); in fact, the court described the program's purposes as "laudatory" (*id.* at 48a). Moreover, in rejecting respondents' claim that petitioners had acted with an anticompetitive intent, the court found that "[t]here was no evidence . . . that this concerted activity had as its purpose anything other than the promotion of compliance with the federal requirements." (App., *infra*, 48a).

Nevertheless, the court concluded that, if the program were conducted in an "arbitrary" manner then "to call that a *per se* violation because it is a naked restraint or to call it a violation because it is an unreasonable restraint seems to be of little moment." (*id.* at 47a). Thus, in determining liability, the court focused solely on petitioners' "procedural safeguards," and held that their "*ad hoc* procedure" failed adequately to protect respondents' interests, which alone was sufficient to support the jury's antitrust verdict (App., *infra*, 48a, 49a).[6]

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[5] Indeed, respondents' counsel concluded his closing argument by asking the jury to find petitioners liable under the Sherman Act because their actions were "not a fair and objective application of the program." (Tr. 693).

[6] Although the district court declined to disturb the jury's liability determination, the court did order the jury's damage award

3. The court of appeals affirmed (Pet. App. 1a-41a). In holding that petitioners had violated Section 1 of the Sherman Act, the court of appeals, like the district court, focused on "the complete lack of due process afforded the plaintiffs and their products by the Association in reviewing the Model 701's [the tail light] qualifications." App., *infra*, 14a; *see also id.* at 18a. In so holding, the Court relied primarily upon this Court's decision in *Silver* v. *New York Stock Exchange*, 373 U.S. 341 (1963), which had held the Exchange liable under Section 1 for denying a broker-dealer access to the trading floor without affording him a hearing. Accordingly, the court of appeals rejected as irrelevant petitioners' arguments that their action and their program had no real anticompetitive effect. Quoting *Silver*, the court reasoned that because petitioners could "offer no justification" for failing to provide respondents with "notice and an opportunity for a hearing . . . there is no occasion for us to pass upon the *sufficiency of the reasons*" offered by petitioners to justify their certification decision. (App., *infra*, 21a, quoting 373 U.S. at 365.)[7]

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remitted to $167,201, which when trebled amounted to $501,603. (App. *infra*, 49a).

In addition, the district court granted petitioners' motion for a judgment notwithstanding the verdict on the state common law claim (App., *infra*, 50a-51a). The court held that petitioners' conduct was conditionally privileged as a matter of state law and that respondents had failed to present any evidence of actual malice (*id.* at 51a). The district court also declined to enter a judgment in favor of respondents on their statutory disparagement claim because of the conditional privilege. (*Ibid.*). In rejecting the advisory verdict of the jury, the court observed that "were the entry of a judgment proper . . . the amount would be for significantly less than the jury award." (*Id.* at 51a).

[7] Because the court of appeals affirmed the district court's judgment with respect to the Sherman Act claim, it declined to address respondents' cross-appeal challenging the district court's entry of a judgment n.o.v. on the common law disparagement count and refusal to enter judgment on the state statutory count. (App., *infra*, 41a n.33.)

REASONS FOR GRANTING THE PETITION

The court of appeals has decided an important issue under Section 1 of the Sherman Act in a way that is manifestly inconsistent with this Court's recent decision in *Northwest Wholesale Stationers, Inc.* v. *Pacific Stationery & Printing Co.*, No. 83-1368 (June 11, 1985) ("*Northwest Stationers*"), which was decided four months after the court of appeals' decision. Accordingly, the Court should vacate the judgment below and remand the case to the court of appeals to reconsider its decision in light of the intervening holding of this Court.

The petitioner in the *Northwest Stationers* case was a purchasing cooperative whose members were office supply retailers. The cooperative offered its members rebates on their supply purchases and also offered them warehousing facilities. In 1978, the membership voted to expel one of the retailers, allegedly for violating one of the cooperative's rules. The expelled member sued the cooperative under Section 1 of the Sherman Act, alleging that the expulsion constituted a group boycott or concerted refusal to deal. The district court dismissed the antitrust suit. The Ninth Circuit reversed, holding that the cooperative's action was *per se* illegal because the cooperative "had not provided any procedural safeguards . . . and therefore constituted a *per se* group boycott in violation of § 1 of the Sherman Act." 715 F.2d at 1398. Like the Seventh Circuit in this case, the Ninth Circuit in *Northwest Stationers* relied upon *Silver* v. *New York Stock Exchange*, *supra*, to justify imposing procedural requirements on the defendant cooperative.

This Court reversed unanimously. No. 83-1368 (June 11, 1985). With respect to the Ninth Circuit's reliance upon *Silver*, the Court unequivocally rejected *Silver*'s procedural due process rule as an appropriate basis for determining Sherman Act liability outside of the Securities Act context. This Court held that, contrary to the assumption underlying the decision of the Ninth Circuit, *Silver*'s unusual due process rule applies only in cases

involving an implied exemption from the antitrust laws based on another federal statute.[8] In all other cases, the inquiry remains whether the alleged conduct is unreasonably anti-competitive. Slip op. 6-9. In so holding, the Court reasoned (slip op. 8-9; emphasis added):

> [*T*]*he absence of procedural safeguards can in no sense determine the antitrust analysis* . . . . If the challenged action would not amount to a violation of § 1, no lack of procedural protections would convert it into a *per se* violation because the antitrust laws do not themselves impose . . . a requirement of process.

The decision of the court of appeals is wholly inconsistent with this Court's interpretation of *Silver*. The Seventh Circuit here, like the Ninth Circuit in *Northwest Stationers*, predicated antitrust liability *solely* upon the procedural process employed by petitioners. The only distinction between *Northwest Stationers* and this case is one which would favor the Ninth Circuit's reasoning over that of the court below—there was another federal statute, Section 4 of the Robinson-Patman Act, 15 U.S.C. § 13b, involved in *Northwest Stationers*. In this case, neither respondents nor the courts below cited any federal statute that requires the court to substitute an analysis limited to petitioners' procedures for the ordinary antitrust inquiry into whether the antitrust defendant's actions were anticompetitive.

The Seventh Circuit expressly and erroneously declined to consider the reasons for petitioners' decisions solely because the process for reaching those decisions was deemed by the court to be inadequate. Both lower courts in fact declined even to consider whether the respondents' claim should be judged under either a *per se*

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[8] This Court in *Northwest Stationers* rejected the argument that Section 4 of the Robinson-Patman Act impliedly exempted cooperatives from Sherman Act liability. Without that immunity issue, the Court concluded that there was no due process requirement with which the cooperative would have to comply. Slip op. 6-9.

or rule of reason analysis because of their finding that petitioners' process in making the decertification decision was insufficient. Compare App., *infra*, 13a n.12 with *id.* at 47a.

Moreover, it is clear that the error of both the district court and the court of appeals requires reversal and a new trial. Petitioners objected to the district court's instructions, which allowed the jury to impose liability on the basis of the "arbitrariness" of the certification process and without regard to the competitive impact of petitioners' actions. Thus, it is impossible to say that the jury's verdict was not based on the clearly erroneous procedural due process theory which this Court has so clearly discredited. See, *e.g.*, *Sunkist Growers, Inc.* v. *Winckler & Smith Citrus Products Co.*, 370 U.S. 19, 29-30 (1962); *United New York and New Jersey Sandy Hook Pilot Ass'n* v. *Halecki*, 358 U.S. 613, 619 (1959); *Morrisey* v. *Nat'l Maritime Union*, 544 F.2d 19, 26-27 (2d Cir. 1976); 5A Moore's Federal Practice ¶ 49.02. Indeed, given the absence of any evidence of anticompetitive intent and respondents' primary focus at trial on petitioners' allegedly inadequate procedures, it is most likely that the jury, in fact, rendered its decision solely on the basis of the due process issue in the instructions. Accordingly, a new trial is clearly warranted.

The court of appeals acknowledged that "the certification program itself is a commendable effort on the part of the Association to promote compliance with the federal standards . . . ." (App., *infra*, 18a). The proceedings below have jeopardized that program, not because its anticompetitive effects outweigh its positive values,[9] but because petitioners failed to give notice and follow certain procedures which the antitrust laws do not require. *Northwest Stationers*, *supra*, slip op. 8-9. Absent *North-*

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[9] Compare *National Collegiate Athletic Ass'n* v. *Board of Regents of University of Oklahoma*, 104 S. Ct. 2948, 2961-2963, 468 U.S. at ——.

west Stationers, the Seventh Circuit's holding in this case would warrant plenary review for the same reasons review was warranted in that case. In light of *Northwest Stationers*, which totally undermines the judgment and the rationale of the decision below, the case should be remanded for a new trial.

CONCLUSION

The petition for a writ of certiorari should be granted; the judgment of the court of appeals should be vacated and the case should be remanded to the court of appeals so that the court of appeals can remand the case to the district court for a new trial in light of this Court's decision in *Northwest Wholesale Stationers, Inc.* v. *Pacific Stationery & Printing Co.*, No. 83-1368 (June 11, 1985).

Respectfully submitted,

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August 1985

APPENDICES

APPENDIX A

UNITED STATES COURT OF APPEALS
SEVENTH CIRCUIT

Nos. 83-2148, 83-2201

DENNIS G. MOORE and GEORGE R. MOORE,
Plaintiffs-Appellees,
Cross-Appellants,

v.

BOATING INDUSTRY ASSOCIATIONS,
TRAILER MANUFACTURERS ASSOCIATIONS,
and DONALD I. REED,
Defendants-Appellants,
Cross-Appellees.

Argued May 23, 1984

Decided Jan. 30, 1985

As Amended Feb. 11, 1985

Before CUMMINGS, Chief Judge, COFFEY, Circuit Judge, and WYATT, Senior District Judge.*

COFFEY, Circuit Judge.

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* The Honorable Inzer B. Wyatt, Senior District Judge for the United States District Court for the Southern District of New York, is sitting by designation.

This is an appeal from a jury verdict in favor of the plaintiffs, Dennis and George Moore, against two affiliated Marine industry trade associations and one of their employees, Donald I. Reed. The jury found that the defendants violated section 1 of the Sherman Act, 15 U.S.C. § 1,[1] disparaged the plaintiffs' product and violated the Illinois Consumer Fraud and Deceptive Business Practices Act, Ill.Rev.Stat. ch. 121½, § 261 *et seq.* It returned a verdict on all the claims in the amount of $200,000. On post-verdict motions, the trial court denied the defendants' motions for judgment n.o.v. or a new trial on the issue of the Sherman Act violation, but ordered a remittitur of damages from $200,000 to $167,201. The district court, however, overturned the jury verdict finding that the defendants had committed the common law tort of product disparagement and had violated the Illinois Consumer Fraud and Deceptive Business Practices Act. Judgment was entered in the amount of $501,603 after trebling the $167,201 in damages. The defendants, Boating Industry Associations ("BIA"), Trailer Manufacturers Associations ("TMA"), and Donald I. Reed ("Reed"), appeal the jury verdict contending: (1) that there was insufficient evidence to establish any § 1 Sherman Act violation; (2) that the jury was erroneously instructed as to the law establishing such liability; and (3) that they were "ambushed" by the plaintiffs in their presentation of their damage evidence, or in the alternative, that the evidence presented was legally insufficient. The plaintiffs' cross-appeal claiming that the district court erred in granting judgment n.o.v. on its common law product disparagement and Illinois statutory claims. We affirm.

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[1] Section 1 of the Sherman Act provides:

> "Every contract, combination in the form of trust or otherwise, or conspiracy, in restraint of trade or commerce among the several states . . . is illegal. . . ."

I.

Before describing the evidence presented in this case, it would be helpful to detail the federal and state regulations which govern the manufacture of boat trailer lights. The Federal Motor Vehicle Safety Standards, 49 C.F.R. Part 571, promulgated by the National Highway Traffic Safety Administration ("NHTSA") of the Department of Transportation ("DOT"), pursuant to the National Traffic and Motor Vehicle Safety Act, 15 U.S.C. § 1391, provide for the regulation of boat trailer lights. One of those standards, Standard 108, regulates the production requirements of tail lights and their associated equipment by requiring not only that boat trailers be equipped with a tail lamp, stop lamp, rear and side reflectors, side-mark lamps, turn signal lamps, and clearance lamps, but also that those lights conform to the photometric or brightness levels promulgated by the Society of Automotive Engineers. *See* 49 C.F.R. § 571.108 S4.1.1.

The DOT does not require the submission of a laboratory test report proving that the light complies with Standard 108, but instead permits self-certification by the manufacturer of the light who may indicate compliance by placing a "DOT" symbol on their lamps. Compliance with DOT's Standard 108 is accomplished either through self-initiated testing by the NHTSA or through a petition to commence a proceeding filed with the NHTSA by "any interested person" (including a manufacturer) who believes that the lighting equipment does not comply with the regulatory standards. 15 U.S.C. § 1412; 49 C.F.R. § 552. If such a petition is filed, NHTSA, within 120 days from the time of filing, must either grant the petition and commence a proceeding by investigation, or deny the petition and publish the reasons for its denial. 15 U.S.C. § 1410a(d). If in a proceeding commenced by NHTSA it is determined that the tail lights marked with the DOT symbols do not conform to Standard 108, the vehicle or trailer manufac-

turer using the lights will not be subject to civil penalty or recall if such manufacturer can establish that it did not have reason to know in the exercise of due care that the equipment did not conform with federal safety standards. 15 U.S.C. section 1397(b)(2).

Most states generally follow the federal regulatory scheme. However, the states of Virginia and California require affirmative certification by their state officials prior to sale of the lights in their states. The required photometric or brightness levels for tail lights in those states are substantially identical to the federal statutory requirements contained in Standard 108.

One of the plaintiffs, Dennis Moore, testified that he and his father, George Moore, entered the boat trailer light manufacturing business in the early 1970's, their plant being located in Livermore, California. In 1974, they introduced their new "Dry Launch Light Model 701" ("Model 701").[2] This light was certified as being salesworthy by the states of California and Virginia, and by the American Association of Motor Vehicle Administrators. Subsequently, in 1975, the California Highway Patrol ("CHP") purchased a sample pair of the Model 701 light, tested the sample and found that its sidelights were not in compliance with the photometric requirements of Standard 108. Dennis Moore testified that after he was notified that the lamp had failed the test he traveled to CHP headquarters where he explained to the person in charge of the compliance program, a Mr. Sheppard, that because of the unique design of the Model 701, the California authorities had improperly tested these lights.[3] However, subsequent to this en-

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[2] This model consisted of seven separate lights. The defendant also marketed several other lights, including a "Model 501" light that consisted of five different functional lights.

[3] At trial, there was a disagreement between the parties over whether this testing by the CHP was properly performed wherein the main lens of the tail light was masked while the sidelight was

counter he in fact did make certain other changes in the design of the light and submitted a test report to the CHP from a CHP-approved private laboratory stating that the Model 701 complied with the required photometric output. Thereafter, in September of 1976, the CHP conducted further tests and determined that the lights again failed to meet the Standard 108 photometric output requirements. At trial, Dennis Moore explained this discrepancy by stating that the CHP had not tested the improved version of the Model 701, but had in fact tested an earlier model.

At this time, the BIA and TMA (hereinafter "Association") were holding their yearly meeting, which is scheduled to coincide with the annual industry trade show. The industry show is held to enable the manufacturers, distributors, and dealers to make purchases for the forthcoming boating season. Prior to the 1976 trade show, Donald Reed, Director of Engineering for the BIA and the TMA and administrator of their certification program, received a test report critical of the Model 701 from Wesbar Corporation, a member of the Association which also happened to be the manufacturer of a tail light in direct competition with the Model 701. Wesbar told the Association that a copy of this report had been sent to the DOT and the CHP. Reed called those two agencies and was advised that both the DOT and CHP would purchase the Model 701 on the market and conduct their own separate tests.

The Moores assert that the unlawful conduct commenced at the time of the Association's annual meeting held on September 29, 1976. Reed testified that while

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being tested for its photometric output. To test the sidelight lamp, it was the usual procedure to mask the tail light lens. However, because of the design of the 701, the tail light lamp was to be used to increase the photometric output of the sidelight lamp. It was established at trial that the law allows the testing of the sidelight without masking the tail light lamp.

addressing members at the Association meeting, he was questioned from the floor by a representative of E-Z Loader about government investigations involving several boat trailer lights. He insisted that only after being pressed did he mention that the Model 701 light was under investigation as were two other manufacturers' tail lights. He further testified that he did not contact the Moores after the meeting since he was advised by his lawyer that the Moores desired that all further communications be made to their attorney.

A Mr. Gromlovitz, a boat trailer manufacturer, who testified for the plaintiffs, stated that he was present during the Association's meeting. He testified that at this meeting Mr. Reed stated, in response to a question from the floor, that the 701 light was not DOT approved. Mr. Gromlovitz stated that he was told by an Association official the following day that if his company used the Model 701 on his trailers, the Association would deny his trailers the Association's certification. He attended the trade show and was present at the Association's meeting since he had been advised by others in the industry of the prestige and importance in belonging to the Association, and, apparently, he believed that Association membership and participation in its certification program would enhance the sales of his product.[4]

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[4] Apparently because sales to dealers at trade shows are often made in a package (boat, trailer, etc.) it helped to have the entire "package" approved by the Association. However, the parties dispute the interpretation to be placed upon portions of Mr. Gromlovitz's testimony. When asked if it was important that his company participate in the TMA certification program, Mr. Gromlovitz responded "[o]h, yes, mainly because boating manufacturers had asked us to join the BIA and TMA." The defendants stress that Gromlovitz was referring to the importance of membership in the organization and not participation in the certification program. However, as explained by Reed, the certification program was known at various times as the "BIA" and "TMA" certification program. Further, Gromlovitz's answer was in direct response to a question inquiring as to the importance of the certification program. Finally, Grom-

He testified that he had designed a trailer specifically for use with the Model 701 light, and that he was pleased, as were others in the industry, with the 701's performance and resistance to water.[5] According to Mr. Gromlovitz, the Model 701 was especially effective for use with his company's "drive-on" trailer, which could be backed into and submerged in the water. These trailers were new to the industry in 1975 and 1976.

On the day after the Association's meeting, Dennis Moore was informed by Mr. Gromlovitz of the Association's statement concerning the lack of DOT approval. He testified that he immediately went to the Association headquarters at the convention to get an explanation of the problem and brought with him copies of the 701's certification of approval from the states of California and Virginia. He further testified that he gave the Association the phone numbers of the various governmental agencies that would verify their approval of the Model 701 and further stressed to the officials the importance

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lovitz later testified that he expressed his concern to an Association official regarding the effect of Reed's statement at the meeting, "I said, 'I am concerned because we have developed a boat line trailer around the Dry Launch light. We have to be certified and I can't be certified using that Dry Launch light . . . .'"

[5] Mr. Gromlovitz's company which manufactured "Rebel" trailers, filed for bankruptcy in the following year. Gromlovitz's company continued to use the Model 701 even after being told its trailer would not be certified, apparently because the trailer was already designed specifically to incorporate the Model 701. The plaintiffs suggest that the denial of the participation in the certification program led to his company's financial demise. Mr. Gromlovitz, however, was not sure what had happened to the company since he had left it within the interim, but he thought that the company was in "pretty good shape" when he left. However, Gromlovitz left his company six months after the Association's September 1976 meeting denying certification to any trailer that used the Model 701. Thus, the full effects of the Association's conduct may not have been felt by the company at that time, and the jury certainly could infer that denial of the certification may have helped cause its financial demise.

that the matter be resolved while the convention was in progress. Association officials assured him they would look into the matter; however, Moore stated that they never contacted him even though he made subsequent efforts during the show to speak with the Association representatives in an attempt to resolve the matter. He further testified that he called the CHP and was advised his certification was still valid, but that the lights were being tested.[6] In October of 1976, the Association sent a single Model 701 light to a private testing laboratory in Ann Arbor, Michigan. Moore testified that the model the Association sent for testing was improperly assembled.[7] The Association also sent a pair of Model 701 lights to the CHP in November of 1976. The CHP's report indicated that the light failed to meet the requisite photometric requirements. After being advised by the CHP as to the test results, Moore traveled to Sacramento and, after examining the lights, pointed out to the officials that the right and left rear lamplights had been improperly inverted before testing. Thus, the test results were rejected by the CHP and the lights were once more tested in early January, 1977. In March, 1977, the Moores received a letter from the CHP stating that the lights complied with the photometric requirements.[8]

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[6] It was at this time that he went to the CHP headquarters in Sacramento, California and, upon inspecting the lights under examination, told the CHP officials that the lights they were testing were the old version and not the improved version of the light.

[7] Mr. King, the person who performed the test at the Ann Arbor facility, indicated that the Model 701 may also have been improperly tested as the back lens again was masked, thus decreasing the photometric output of the sidelight.

[8] Apparently a mistake was made by the CHP in its March 1977 letter in that several of the tests indicated the sidemarker lights did not fully comply with Standard 108. The Moores subsequently received another letter in March 1978 stating that the lights were in fact not in complete compliance with the applicable standards.

On January 17, 1977, the Association sent a letter to the Moores stating that it had received information regarding the failure of the Model 701 light assembly to comply with Standard 108 on two separate occasions.[9] The letter went on to state that the Model 701 would not be certified by the TMA and that it would notify TMA members that they could not use the light if they wished to continue with their TMA certification. The letter invited a response from the Moores, but none was forthcoming. Then on February 3, 1977, Reed and the Association issued a "Technical Bulletin" stating that the TMA would refuse to certify any trailers using the "Dry Launch Model 701" light. After learning of the substance of this Technical Bulletin from another source, the Moores commenced this litigation in April of 1977. Reed testified that after learning in October 1978 of the California approval of a redesigned Model 701, the Association issued another Technical Bulletin approving the Model 701 for trailers participating in their certification program.

The plaintiffs introduced, through the use of exhibits, numerous letters to other trailer light manufacturers from the CHP warning those manufacturers of their non-

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[9] In their brief, the defendants state that CHP retesting, which occurred in January of 1977, conclusively demonstrated that the lights were not in compliance with the standards, thus inferring that it had a legitimate reason to deny certification. However, the evidence discloses that the Association had no knowledge of these tests at the time it sent its letter to the Moores at the end of January, 1977 stating that it would not certify any Association member's product if it used the Model 701 light. The letter referred to two tests—one conducted in October of 1976 by the private laboratory in Ann Arbor and the other conducted in November of 1976 by the CHP—in which those lights sent for testing were found to be improperly assembled. It is apparent that the Association did not rely on the January 1977 test in denying certification, but instead relied on the two previous tests where the lights sent for testing by the Association had been improperly assembled. Thus, at the time of the March 1977 letter, both the Moores and the CHP, as evidenced by the March 1977 letter, believed that the Moores' light was in compliance.

compliance with Standard 108. In fact, Mr. Sheppard, the CHP Director of Engineering, testified that approximately 55% of the lights tested failed to meet the requirements of Standard 108. Mr. Reed admitted on cross-examination that, prior to the time more stringent controls for testing were instituted in 1978, an Association certified trailer could contain a tail light whose certificate of approval had been previously revoked by one of the states that tests these lights. Reed also admitted that the only company the Association had taken action against for alleged failures to comply was the plaintiffs' company. In fact, even Wesbar, their competitor that submitted the non-compliance report to Reed, was having compliance problems with its own light during 1976 and had experienced problems before. When Dennis Moore later informed Reed of the compliance problems with Wesbar's lights in 1978, Reed responded by stating that he had contacted Wesbar regarding the problem and whatever problem there had been with the light apparently had been resolved. As the district court found in its order denying the defendants' motion for judgment n.o.v.:

> "[t]hey had no procedure to follow in those circumstances because their role had been primarily to facilitate compliance and the ability of manufacturers to certify compliance. Reed was not familiar with federal defect investigations. He never dealt with them because 'we haven't gone out and tried to make any trouble with my manufacturers by filing any complaint with them.' "

In April of 1978, the Moores were deposed by the defendants for two days concerning their business operations. Information that could not be provided, obviously, were the sales figures for the Dry Launch lights during the years 1978 to 1981. At trial, Dennis Moore testified that he calculated his damages with a comparison of the differential in unit sales between the periods 1976 through

1979 and 1979 through 1981.[10] He also computed his average profit on the Model 701 for the period 1976 through 1979 as $2.78 per unit. He multipled the lost unit sales by the lost profit to arrive at the $85,226 damage figure. As to the second element of his damage claim, Mr. Moore claimed that had he been allowed to make the original sales to the Association members, he would have sold additional lights in both the after-market[11] and in the replacement market. He testified that since the sales in these markets were not as price competitive, his profit would have been $3.82 per pair of lights sold. To arrive

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[10] The unit sales for the Model 701 were:

Model 701 introduced into the market during the year 1974.	1974	50-100 pr.	
	1975	750 pr.	
Sept. 29, 1976—Meeting of the Association.	1976	856 pr.	(820 for three quarters prior to statements)
		36 pr.	(last quarter after statement)
	1977	360 pr.	
Oct. 11, 1978	1978	244 pr.	
Technical Bulletin advising Association members that Model 701 was approved for use on members' trailers.			
	1979	1,042 pr.	
	1980	6,188 pr.	
through September	1981	25,246 pr.	

[11] These are sales that take place in the dealers' showrooms or at various trade shows and are spurred by lights that are on the boat trailers. People see these lights that are associated with a successful product and are inclined to purchase those lights when they are in the market to make a tail light purchase.

at the total lost profits for after-market sales, he multiplied this amount by his estimated lost unit sales to arrive at an additional $81,976 in lost profits. Moore's total identifiable loss was $167,202 in lost profits.

At trial, the defendants claimed that they were unduly prejudiced by Mr. Moore's damage testimony since the plaintiffs had failed to update their responses to the defendants' interrogatories requesting the plaintiffs to list their damage claims. The defendants also asserted that the plaintiffs violated a pretrial order prohibiting testimony as to special damages. The district court judge, being sensitive to the defendants' claims of prejudice, made extraordinary provisions during the trial to allow the Moores' sales ledgers to be flown to Chicago in order that defendants would have an opportunity to examine them. He also allowed the defendants to depose Dennis Moore during the trial over the weekend and to recall Moore for further cross-examination. On cross-examination, Dennis Moore stated that during the period of time that Association members were not purchasing the Model 701, E-Z Loader, a boat trailer manufacturer and Association member, did purchase Model 500 lights from the Moores in 1978. The Association contended at trial that the Moores sold 19,000 lights to E-Z Loader; however, Moore disagreed that the sales were that large. He further testified that once members again began to purchase the Model 701, its price was cut from $6.74 to $4.50 per pair because of the increased purchases.

II.

A. Liability for Conduct.

Whether applying a rule of reason or *per se* analysis, the defendants assert that their conduct was not an unreasonable restraint of trade.[12] However, even if we find

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[12] Much has been written recently in this circuit concerning the applicability of the *per se* analysis to alleged "group boycotts."

the defendants' conduct was an unreasonable restraint of trade, they further assert that the other element of a Sherman Act § 1 violation—an agreement, combination or conspiracy—is absent in this case.

Mr. Gromlovitz, testifying for the plaintiffs, stated in effect that he considered membership in the BIA and TMA and participation in the certification program a prime ingredient for success as a boat trailer manufacturer. Mr. Reed also testified that he could not recall any one major manufacturer or distributor who was not

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See, e.g., Phil Tolkan Datsun v. Greater Milwaukee, Etc., 672 F.2d 1280 (7th Cir. 1982); *U.S. Trotting Ass'n v. Chicago Downs Ass'n, Inc.*, 665 F.2d 781 (7th Cir. 1981). Thus, we do not believe that it is necessary for us to go into an extended discussion describing the differences between the *per se* versus rule of reason analyses. Suffice it to say both "are employed 'to form a judgment about the competitive significance of the restraint.'" *N.C.A.A. v. Bd. of Regents of Univ. of Okl.*, —— U.S. ——, 104 S.Ct. 2948, 2962, 82 L.Ed.2d 70 (1984) (*quoting National Society of Professional Engineers v. United States*, 435 U.S. 679, 98 S.Ct. 1355, 55 L.Ed.2d 637 (1978)). Traditionally, *per se* treatment is reserved to that type of conduct which courts have had experience with and have found to have a pernicious effect on competition, while the rule of reason analysis requiring an evaluation of the effect of the conduct upon the relevant market is reserved for all other types of challenged activity.

In assessing the conduct of the defendants in implementing their certification program, the district court commented "[i]f such programs are carried out arbitrarily and unreasonably, however, to call that a *per se* violation because it is a naked restraint or to call it a violation because it is an unreasonable restraint seems to be of little moment." Certainly where there has been a full-blown trial assessing the validity of the defendants' conduct, it does indeed become less important whether we label the conduct a *per se* violation or a violation of the rule of reason. In instances where exclusionary action is taken and justified by reference to industry self-regulation, which may make it more difficult for a firm to compete, "the scope of the analysis is so spacious as it matters little whether the inquiry is described as one aimed at determining whether a *per se* rule governs or is one in which the rule of reason is being applied . . . ." L. Sullivan, *Handbook of Antitrust*, § 88, at 247-48 (1977).

a member of the Association.[13] Further, the record shows a sharp decrease in Model 701 sales to members of the Association after the Association threatened the revocation of certification for any member using the plaintiffs' product. From this evidence, it is apparent that the certification program possessed market power. *See Phil Tolkan Datsun v. Greater Milwaukee, Etc.*, 672 F.2d 1280, 1286 (7th Cir. 1982) (failure to demonstrate the market power of an association fatal to a *per se* claim). It is clear that when an association takes on the responsibility of self-regulation by issuing a certificate of approval, that certification must be equally available to qualifying association members and non-association companies. *See, e.g., Bogus v. American Speech & Hearing Ass'n.*, 582 F.2d 277 (3d Cir. 1978). Because of the complete lack of due process afforded the plaintiffs and their product by the Association in reviewing the Model 701's qualifications and the discriminatory manner in which certification was denied, the certification was not equally available and thus we believe the defendants' conduct in this case falls within the holdings of *Silver v. New York Stock Exchange*, 373 U.S. 341, 83 S.Ct. 1246, 10 L.Ed.2d 389 (1963) (and its progeny, *see, e.g., McCreery Angus Farms v. American Angus Ass'n.*, 379 F.Supp. 1008 (S.D.Ill. 1974), *aff'd., (unpub. order)*, 506 F.2d 1404 (7th Cir. 1974)), and *Radiant Burners v. Peoples Gas Co.*, 364 U.S. 656, 81 S.Ct. 365, 5 L.Ed.2d 358 (1961).

In *Silver*, the defendant, New York Stock Exchange, summarily ordered all members to cut all communication wires connected to the plaintiffs. The plaintiffs were individual over-the-counter traders who needed those connections in order to trade. No prior notice or opportunity for a hearing was given to the plaintiffs detailing the

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[13] The district court concluded:

> "There is no dispute here that the manufacturers were operating in a national market . . . ."

reasons for the cessation of business. One of the plaintiffs was allegedly forced out of business while the other's business was greatly diminished. *Silver*, 373 U.S. at 344-45, 83 S.Ct. at 1250. *Silver* did not automatically condemn the Exchange's actions as a *per se* violation. Instead it recognized that the Exchange's actions would violate § 1 of the Sherman Act "absent any justification derived from the policy of another statute or otherwise. . . ." *Silver*, 373 U.S. at 348-49, 83 S.Ct. at 1252-53. This became known as the *Silver* "exception," as subsequently labeled by this and other circuits. *See, e.g., U.S. Trotting Ass'n v. Chicago Downs Ass'n., Inc.*, 665 F.2d 781, 789 n. 14 (7th Cir. 1981) citing *McCreery Angus Farms v. American Angus Ass'n.*, 379 F.Supp. 1008, 1019 (S.D.Ill. 1974), aff'd (unpublished order), 506 F.2d 1404 (7th Cir. 1974); *see also Pacific Stat. & Printing v. Northwest Wholesale*, 715 F.2d 1393, 1397 (9th Cir. 1983), *cert. granted*, —— U.S. ——, 104 S.Ct. 1905, 80 L.Ed.2d 455 (1984).[14] Under this exception, an industry's attempt at

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[14] In *Trotting*, the sanctioning organization, the United States Trotting Association ("USTA") urged its members, who were owners of race horses, to boycott two racetracks that had failed to join the USTA but were still enjoying the benefits of affiliation provided by that organization. Our court held that the *per se* rule of liability was improper. *Trotting* initially noted that there was no showing of a purpose to exclude competitors, and that a *per se* rule was inappropriate where the plaintiffs had been "free-riding" by enjoying the benefits without joining the organization. *U.S. Trotting Ass'n*, 665 F.2d at 788-89. The second basis for applying a rule of reason analysis was that the USTA's conduct fell within the "*Silver* exception" in that the level of restraint imposed on trade was of necessity required in order that it might accomplish the USTA's legitimate purpose. *Id.* at 789-90. Similar to the USTA in *Trotting*, the Association, in this case, urged its members not to deal with the plaintiffs. However, in this case, the jury obviously found that the Associations' conduct did not fall within the "*Silver* exception" because of the arbitrary manner in which the sanctions were imposed upon the plaintiffs' product. Further, as discussed later in the opinion, the jury in this case could well have determined that there

self-regulation will be evaluated under the rule of reason, and will usually be found lawful (L. Sullivan, *Handbook of Antitrust*, § 88 at 253), as long as procedural safeguards are employed to assure that the restraints are no more extensive than necessary to accomplish the association's legitimate purpose. *Id.; see also, Silver*, 373 U.S. at 364-67, 83 S.Ct. at 1260-62.

In holding the Exchange liable, *Silver* noted that by failing to accord the plaintiffs due process "the Exchange has plainly exceeded the scope of its authority under the Securities Exchange Act to engage in self-regulation and therefore has not even reached the threshold of justification. . . ." *Id.*[15] In noting the importance of a proper

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was an anticompetitive purpose behind the Association's actions. *See infra* note 23.

Recently, a panel of this court rejected a plaintiff's request for a preliminary injunction where the plaintiff (a gem appraiser) had been expelled from an association after violating a by-law prohibiting the use of a fixed percentage fee for appraisal work. *See Vogel v. American Society of Appraisers*, 744 F.2d 598 (7th Cir. 1984). We mention *Vogel* only to note that the issue facing that panel (i.e., enforcement of trade association by-laws) is far different from the issue facing this panel (i.e., arbitrary exclusion of a product from the market by a trade association).

[15] After holding that the self-regulation imposed upon the Exchange by the Securities and Exchange Act of 1934 did not exempt the Exchange from the anti-trust laws, *Silver* stated:

> "[T]he collective refusal to continue the private wires occurred under totally unjustifiable circumstances. Notwithstanding the prompt and repeated request, the petitioners were not informed of the charges underlying the decision to invoke the Exchange rules and were not afforded any appropriate opportunity to explain or refute the charges against them."

Silver, 373 U.S. at 361, 83 S.Ct. at 1259. The Court went on to state that "it is clear that no justification can be offered for self-regulation conducted without provision of some method of telling a protesting non-member why a rule is being invoked so as to harm him and

review by the sanctioning organization prior to its denial of a valuable service, *Silver* stated "[i]n addition to the general impetus to refrain from making unsupportable accusations that is present when it is required that the basis for charges be laid bare, the explanation or rebuttal offered by the non-member will in many instances dissipate the force of the *ex parte* information upon which an exchange proposes to act." *Id.* at 362, 83 S.Ct. at 1259. "Hence the affording of procedural safeguards not only will substantively encourage the lessening of anti-competitive behavior outlawed by the Sherman Act but will allow the anti-trust court to perform its function effectively." *Id.* at 363, 83 S.Ct. at 1260. Thus, by focusing on the use of *ex parte* information, the absence of input by the censured non-member, and the failure to explain the decision reached, *Silver* certainly requires that before a business association takes action which will affect a non-member's ability to compete in a particular market, some sort of notice and hearing must be provided in order to prevent abusive practices by an organization that wields considerable market power. Courts will normally not intrude into the decision-making process of a trade organization so long as these minimal protections are provided. *See McCreery Angus Farms*, 379 F.Supp. at 1010-11; *see also* L. Sullivan, *Handbook of Antitrust*, § 88 at 253. However, where the affected party is not allowed to present its case in defense of its product prior to imposition of sanctions and where adopted industry standards are applied in a discriminatory manner (*see Radiant Burners v. Peoples Gas Co.*, 364 U.S. 656, 658-59, 81 S.Ct. 365, 366-67, 5 L.Ed.2d

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allowing him to reply in explanation of his position." *Id.* "Indeed, the aims of the statutory scheme of self-policing . . . are defeated when an exchange exercises its tremendous economic power without explaining its basis for acting, for the absence of an obligation to give some form of notice and, if timely requested, a hearing creates a great danger of perpetration of injury . . . ." *Id.*

358 (1961))[16] and a competitor is thus harmed in the market in which he seeks to compete, liability will attach.

In applying the controlling precedent just discussed, we must assess the record presented in this case and consider the evidence and its inferences in the light most favorable to the plaintiffs in determining whether the defendants were entitled to judgment n.o.v. *See, e.g., William Inglis, etc. v. ITT Continental Baking Co.*, 668 F.2d 1014, 1026 (9th Cir. 1981). On paper the certification program itself is a commendable effort on the part of the Association to promote compliance with the federal standards; however, the record discloses, and the jury certainly was entitled to infer, that the implementation of that program was arbitrary and denied the plaintiffs' Model 701 even minimal due process prior to the sanction imposed.

Concerning the lack of due process afforded the plaintiffs' product, Mr. Gromlovitz testified that during the Association's meeting in September, 1976[17] Mr. Reed stated that the Model 701 was not DOT approved. Reed's statement was based upon an unsubstantiated and *ex parte* report submitted to Reed from a competitor of the plaintiffs and member of the Association's certification committe, the Wesbar Corporation, and without doubt helped to convince the jury that the decline in the Model 701 sales during the latter portion of 1976 was attributable to his statement. *See* note 10. Dennis Moore also testified that after he heard what had transpired at the meeting he went to the Association booth with the Model

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[16] In *Radiant Burners*, the Court held that the alleged discriminatory treatment in issuing a seal of approval to a non-member of the defendant association stated a valid cause of action under § 1 of the Sherman Act; *see also, Eliason Corp. v. National Sanitation Foundation*, 614 F.2d 126, 129 (6th Cir. 1980).

[17] The trade show, where the meeting took place, is the boating industry's showcase where the major purchasing contracts for manufacturers and dealers are negotiated.

701's compliance certificates in hand. He was told by an official of the Association that they would look into the matter; however, Moore never heard anything further. Reed, on the other hand, testified that he understood that all subsequent contacts after the September trade meeting were to be through the attorneys for either side. However, as the district court found in assessing the jury's verdict, "[f]ollowing the meeting there appears to have been no real effort to discuss with the Moores the possible areas of noncompliance and the means of assuring compliance, although the adversarial posture of the matter from and after the meeting leaves it unclear whether such an approach was thereafter feasible." The Association did test the Model 701 to determine if it met the required photometric output requirements, but this testing occurred after the damaging statements had been made. This testing, which was not only performed improperly since the masking covered too much of the light but also performed on misassembled lights, was cited in the Association January 1977 Technical Bulletin as the reason for the denial of certification for the Model 701.[18]

It was also established that many manufacturers of boat trailer lights had experienced similar noncompliance problems that the Model 701 had experienced. Yet, their certificates of approval, like the Model 701's certificate, were never withdrawn by the State of California, apparently because the deficiences were not considered of

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[18] The Association did send a letter dated January 17, 1977 to the plaintiffs telling the plaintiffs of the results of the Association's testing and inviting them to respond. The jury was free to reach the conclusion that this letter, given all that had occurred prior to its issuance, was not sufficient to establish the minimum due process protection. Further, it was only two weeks after mailing this letter that the Association, without apparently waiting for a response, sent out their Technical Bulletin threatening the revocation of its certification of approval for any member's trailer using the Model 701.

such a severity to warrant revocation of the state's compliance certificate or they were corrected in a timely manner. In fact, it was revealed at trial that 55% of all lights tested by the CHP failed inspection. It was also revealed that Wesbar, an Association member, which was on the certification committee and submitted the report to Reed, had experienced similar problems in the past with the photometric output requirements. In that case, the Association sent a letter to Wesbar suggesting that if there was a problem the lights should be brought into compliance. However, upon receipt of the information, the Association did not conduct independent tests on the product or revoke Wesbar's certificate of approval for lights to be used on members' trailers; rather it contacted Wesbar and was assured by them that the compliance problems had been rectified. The plaintiffs also point to the BIA's certification program for its member trailers, which also followed federal Standard 108, where if upon reinspection by the Associations (such reinspection being performed on a regular basis) defects are found, the matter is taken up with the manufacturer, corrections made, and the product continues to be included in the certification program. As admitted by Reed on cross-examination, the only product ever sanctioned by the Association was the Model 701. The district court accurately summarized the evidence when it found that

> "[t]he Association and Reed had never inquired of anyone as to whether they had any information respecting other lights. They had not inquired of California as to its judgment as to whether compliance was so substantial as to jeopardize certification. The Moores were not advised of the intention to test these lights and therefore were unable to participate in any way in assuring themselves that the tests were properly conducted upon properly submitted lights. Indeed, they strenuously contended that the subsequent tests had been improper."

In fact, the regulatory procedures in effect at that time provided for the fair and expeditious resolution of the problem. The DOT is required by law to grant or deny, within 120 days, petitions by interested persons filed in respect of alleged non-conforming lights, and to state its reasons for denying a petition. *See* 15 U.S.C. 1410a; 49 C.F.R. § 554. If the DOT does investigate, a hearing is held where both sides are given a chance to present their case. *Id.* The Association apparently chose not to pursue this approach because, according to Reed, it would have been too time consuming. However, should an association of this nature decide to forego the legally established procedures, the least it should have done was to assure that the protections set forth in the federal statutes were afforded to the plaintiffs.

Finally, the Association argues that the photometric problems the plaintiffs had with the side marker light justify its conduct. However, those photometric problems were simliar in nature to those experienced by other manufacturers of tail lights and do not excuse the Association's arbitrary application of its certification program that deprived the plaintiffs of the opportunity to develop a market for the Model 701. As the *Silver* Court noted, "[s]ince . . . the Exchange can offer no justification . . . for its collective action in denying petitioners the private wire connections without notice or opportunity for hearing . . . there is no occasion for us to pass upon the sufficiency of the reasons which the Exchange later assigned for its action." *Silver*, 373 U.S. at 365, 83 S.Ct. at 1261.

The defendants attempt to distinguish *Silver*, *Radiant Burners*, and the cases following those cases on the basis that there was no "total foreclosure from dealing with members of the TMA." Defendants' reply brief at 18. However, it is clear from the figures presented at trial that the Association members were not purchasing the Model 701, as evidenced by the sales to Association mem-

bers that dropped to 36 pairs during the later portion of 1976.[19] The defendants further argue that there was no market foreclosure since the plaintiffs made sales of their other models to several Association members beginning in 1978. However, as previously noted, the sale of other tail light models to Association members cannot and does not legitimize the Association's conduct in threatening to revoke its certificate of approval if members used the Model 701. *See Silver*, 373 U.S. at 348-49 n. 5, 83 S.Ct. at 1252-53 n. 5. According to Gromlovitz, the Model 701 represented a new generation of lights that was especially resistant to water damage. Further, the record demonstrates that the Model 701, a seven-function light incorporating in one casing all of the federal regulatory lighting requirements, was introduced into the market in late 1974. Even considering the fact that the plaintiffs made sales of their other models in 1978 to Association members, this does not account for the fact that the Model 701 was a new product and that the plaintiffs were in essence precluded for a period of three years (1976

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[19] The defendants' attempt to distinguish *Silver* and *Radiant Burners* fails to convince us since, carried to its logical extreme, the basis for distinguishing these cases would be the difference between no unit sales and a one unit sale. The fact that the plaintiffs' ability to compete against other tail light manufacturers in selling to trailer manufacturers in the Model 701 prototype market was substantially impaired is sufficient. *See Silver*, 373 U.S. at 344-45, 348 n. 5, 83 S.Ct. at 1250-51, 1252 n. 5 (where the Court noted that one of the plaintiff's businesses was substantially impaired); *Associated Press v.-United States*, 326 U.S. 1, 17-18, 65 S.Ct. 1416, 1423-1424, 89 L.Ed. 2013 (1945) (where Court noted the effect of the Associated Press' by-laws put non-members at a competitive disadvantage). *See also, Assoc. Gen. Contractors of Cal. v. Cal. St. Council of Carpenters*, 459 U.S. 519, 528-29, 103 S.Ct. 897, 903-04, 74 L.Ed.2d 723 (1983) ("An agreement to restrain trade may be unlawful even though it does not entirely exclude its victims from the market."); *Indiana Federation of Dentists v. FTC*, 745 F.2d 1124, 1137 (7th Cir. 1984) (no *per se* group boycott where member dentists were willing to deal with insurers so long as insurers reviewed the complete patient treatment file).

through 1978) from developing a market for direct sales of the Model 701 to trailer manufacturers.

Section 1 of the Sherman Act also requires that unlawful conduct result from a "contract, combination in the form of trust or otherwise, or conspiracy . . . ." 15 U.S.C. § 1. The defendants assert that even if their conduct is considered an unlawful restraint of trade, no proof was presented establishing that a contract, combination or conspiracy existed, and thus the jury verdict must be overturned. We disagree and note that there is sufficient evidence in the record to demonstrate that the members acted in response to the threat by the defendants to revoke the members' certificate of approval if they used the Model 701; thus, the necessary concerted action was established.

The defendants assert that in cases such as *Silver, U.S. Trotting Ass'n* and *McCreery Angus Farms,*[20] the requisite agreement was established from the fact that members of the organizations involved were subject to their organization's bylaws. The Association would distinguish this case on the basis that their members' participation in the certification program was voluntary. However, in *U.S. Trotting Ass'n* the requisite agreement was established through that association's reminding its members of the bylaws prohibiting members from racing their horses at non-USTA tracks. Members who violated this prohibition were subject to the revocation of their racing certificates. *See U.S. Trotting Ass'n,* 665

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[20] It appears that in these cases, the courts are more willing to find the requisite agreement when the association or trade organization was involved because these organizations typically act on behalf and for their members. Indeed, *McCreery* noted in passing that "[t]he mere involvement of an association generally would provide the requisite element of combination or conspiracy." *McCreery Angus Farms,* 379 F.Supp. at 1017. See also, Van Kalinowski, *Antitrust Laws and Trade Regulations,* ¶ 61.01[2] (1981); Symposium, *Trade and Professional Associations: The Antitrust Combat Zone,* 46 Antitrust L.J. 638, 640 (1977).

F.2d at 785, 788. This threatened sanction and the members' response provided the requisite concerted action. *See id.* at 788.[21] *See also, Gibson v. F.T.C.*, 682 F.2d 554, 568 (5th Cir. 1982). The Association, however, argues that it was Reed's unilateral decision to deny certification to members using the Model 701 and that the record is bare of evidence that any other association member participated in the decision. Appellants' brief at 21. Reed, however, as the director of engineering, was acting on behalf of the Association that had cloaked him with the apparent authority necessary to act on its behalf. *See Am. Soc. of Mech. Eng'rs v. Hydrolevel Corp.*, 456 U.S. 556, 102 S.Ct. 1935, 72 L.Ed.2d 330 (1982). The members of the Association had agreed upon a certification program in an attempt to regulate themselves. Similar to the situation in *Trotting*, where the USTA gained compliance through the use of sanctions, Reed stated that Model 701 was not DOT approved and subsequently issued a Technical Bulletin advising the Association's members that certification would be denied to their products if they installed the Model 701 lights on their trailers. The members responded by not purchasing the Model 701 with the obvious effect of a drastic decline in the sales of Model 701. Nonetheless, the defendants assert that the reason their members did not purchase the Model 701 was the fact that they were afraid of government sanctions, such as a recall, if they used the "non-complying" light, and thus they engaged

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[21] As noted in *U.S. Trotting Ass'n*, "the term group boycott is . . . a very broad label for divergent types of concerted activity." 665 F.2d at 788 (*quoting Mackey v. Nat'l Football League*, 543 F.2d 606, 619 (8th Cir. 1976)), *cert. dismissed*, 434 U.S. 801, 98 S.Ct. 28, 54 L.Ed.2d 59 (1977). *See also, St. Paul Fire & Marine Insurance Co. v. Barry*, 438 U.S. 531, 552, 98 S.Ct. 2923, 2935, 57 L.Ed.2d 932 (1978). The question faced in *U.S. Trotting Ass'n* was whether the type of conduct engaged in by the association fell within the confines of the *per se* or rule of reason analysis. *U.S. Trotting Ass'n*, 665 F.2d at 788-89 and n. 11.

in a unilateral decision not to use the plaintiffs' light. However, it was the Association's January 1977 Technical Bulletin threatening revocation of the Association's certificate of approval, which the evidence discloses was a valued item used by manufacturers for marketing purposes, that was used as the mechanism to enforce the Association's will. This threat and the subsequent action on the part of the Association members in refusing to purchase the Model 701 is enough to establish the necessary concerted action.[22] Of course, the "agreement" by

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[22] The defendants argue in their reply brief at 26 that where circumstantial evidence is used to establish conspiracy that evidence "must be inconsistent with any other rational conclusion." *Weit v. Continental Ill. Nat. Bank & Trust Co.*, 641 F.2d 457, 463 (7th Cir. 1981) (*quoting Pevely Dairy Co. v. United States*, 178 F.2d 363, 367 (8th Cir. 1949)). The *Weit* decision is distinguishable on several grounds. First, *Weit* was a price-fixing case in which the court determined that parallel behavior on the part of competitors regarding the pricing of fungible goods was not enough to establish an illicit conspiracy. The standard mentioned in *Weit* encompassed establishing first that an agreement was present and second that it included an unlawful objective. Further, the *Weit* decision relied upon the *Pevely Dairy Co.* case, which involved a criminal prosecution for a § 1 Sherman Act violation. The standard of review used by the *Pevely* court in reviewing the sufficiency of the evidence was the "hypothesis of innocence" test. However, this test has been rejected by this circuit in *United States v. Moya*, 721 F.2d 606, 609-10 (7th Cir. 1983). The defendant, at oral argument, also cited the recent Supreme Court's decision in *Monsanto Co. v. Spray-Rite Services Corp.*, —— U.S. ——, 104 S.Ct. 1464, 1471, 79 L.Ed.2d 775 (1984) and the Court's language that "[t]here must be evidence that tends to exclude the possibility that a manufacturer and non-terminated distributors were acting independently." However, *Monsanto* and the cases it cites involved proving the conspiracy between distributors and a manufacturer to set resale prices, rather than a trade association whose members have explicitly agreed to form an organization to accomplish a specific purpose. Even if a modified *Monsanto* standard is appropriate in this case (i.e., there must be some evidence to exclude the possibility that the Association members were acting unilaterally) we believe it is present where the evidence shows that the certification had market power and the members stopped purchasing the Model 701 after

itself is not sufficient to establish a § 1 Sherman Act violation. However, we hold that the record demonstrates sufficient unlawful conduct to establish a § 1 Sherman Act violation and thus it was proper for the district court to deny the defendant's motion for judgment n.o.v.

B. Jury Instructions.

The jury was instructed in part:

> "A combination or conspiracy involves an agreement, understanding or concertive action between two or more persons to accomplish some unlawful purpose or to accomplish some lawful purpose by unlawful means. . . . It is not necessary for all persons involved in an illegal combination or conspiracy to be named as defendants but only that the named defendants be part of an illegal combination or conspiracy with others.
>
> "*A trade association is by its nature involved in concerted action. . . .*
>
> * * * *
>
> "All restraints of trade are not necessarily unreasonable. Trade associations may set standards which are restraints but which, if fairly and objectively established and applied, are not unreasonable restraints of trade.

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the Association threatened the revocation of that certificate if it was used on any member's product.

The defendants also assert that since the plaintiffs did not identify the members who refused to purchase Model 701 lights from them, it is possible that their decline in sales was due solely to one member's (E-Z Loader) refusing to make purchases. Even accepting this, at best, speculative inference, it does not account for the fact that the Model 701 was a new product entering into the market for use on submergible trailers and that Association members which had previously not dealt with the plaintiffs would not, after the threatened revocation of certification, do business with the plaintiffs.

> "*If you find* by a preponderance of the evidence *that the defendant associations* in denying approval to the use of Dry Launch boat lights in their certification program *acted for an anticompetitive purpose or in an unreasonable and arbitrary manner, you should find for the plaintiffs* on their Sherman Act claim.
>
> "*If on the other hand the defendant associations* in denying that approval *acted fairly and reasonably to implement their certification program, you should find for defendants* on the antitrust claim."

The defendants object to the italicized portion of the jury instructions. Specifically, they assert that the district court omitted from the jury instruction the § 1 Sherman Act element of a contract, combination or conspiracy, when it instructed the jury that a trade association is, by its nature, involved in concerted action. The defendants also object, contending that the district court did not allow the jury to determine the issue of whether the defendants' conduct actually restrained trade, and further the district court erred when it failed to instruct the jury to assess the defendants' conduct in terms of its impact upon the competitive condition in one or more of the relevant markets. In reviewing the adequacy of the jury instructions this circuit recently stated that

> "[W]e must look to the instructions as the whole, in a common sense manner, avoiding fastidiousness, inquiring whether the correct message was conveyed to the jury reasonably well. Even if we should discern error in one or more of the instructions we will not reverse a judgment . . . unless we are persuaded the jury's understanding of the issues was seriously affected, to the prejudice of the plaintiffs. *See e.g., Beard v. Mitchell,* 604 F.2d 485, 498 (7th Cir. 1979)."

Wilk v. American Med. Ass'n., 719 F.2d 207, 218-19 (7th Cir. 1983). It is in this light that we will review the district court's jury instructions.

As to the defendants' latter contention, they assert that the district court erred when it did not instruct the jury on the issue of whether the defendants' conduct had actually restrained trade. We disagree and hold that these instructions were consistent and comport with the Supreme Court's decisions in *Silver* and *Radiant Burners* and this circuit's decision in *McCreery*. *Radiant Burners* and *McCreery*, especially recognize that an association that attempts to regulate its members' conduct by imposing industrywide standards may also restrain trade. Once it is established that an association wields market power in setting or enforcing industry standards, it is the arbitrary application of those standards (*Radiant Burners*, 364 U.S. 656, 81 S.Ct. 365, 5 L.Ed.2d 358 (1961)) or the lack of minimal due process (*Silver*, 373 U.S. at 361-63, 83 S.Ct. at 1259-60; *McCreery Angus Farms*, 379 F.Supp. at 1018) that gives rise to antitrust liability.[23]

The defendants next assert that the district court's instruction providing that a "trade association is by its nature involved in concerted action" relieved the plaintiffs

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[23] We note that in *Broadcast Music Inc. v. CBS*, 441 U.S. 1, 19-20, 99 S.Ct. 1551, 1562-1563, 60 L.Ed.2d 1 (1979), the Court noted the importance of focusing attention on the purpose and effect of the practice before applying the *per se* rule of liability. The jury instructions in this case also instructed that liability should attach if the defendants acted with an anticompetitive purpose. The record indicates that the Model 701 was extremely favorably received by the purchasing segment of the industry after it was introduced. Although there was evidence of compliance problems with Model 701, the states of California and Virginia, the only states that test these products, never revoked the plaintiffs' certificates. Wesbar, a competitor which sat on the trailer certification committee, submitted the reports to Reed challenging the Model 701 and based upon these reports, Reed made his damaging statement about the Model 701. Further, the record contains charges of tampering by misassembling the Model 701 samples submitted for testing. The resolution as to the accuracy of these charges is typically left to the jury. Thus, the record in this case certainly supports a finding of anticompetitive purpose.

of proving one element of the § 1 violation, i.e., that the defendants engaged in a contract, combination or conspiracy. However, this segment of the entire jury instruction, as with any jury instruction, cannot be read in isolation. The district court initially instructed the jury that before a § 1 violation may be established a "conspiracy [must be proven to exist] among some or all of the defendants to collectively refuse without justifiable purpose . . ." to purchase the Model 701. The district court later instructed:

> "The issue here is whether plaintiffs have proved by a preponderance of the evidence that the defendants engaged in concerted action to accomplish some unlawful purpose or to accomplish some lawful purpose by unlawful means and have, therefore, engaged in an unlawful combination or conspiracy."

Before the jury could find an unlawful conspiracy, the court required it to find that the defendants acted to accomplish an unlawful purpose or to accomplish a lawful purpose by unlawful means. In this case, the jury instruction given was consistent with the evidence presented at the trial. The only named defendants were the Association and its director, Mr. Reed. Concerted action was demonstrated in the Association membership's refusal to purchase the Model 701 after Reed's statement that the Model 701 was not DOT approved and the follow-up Association's Technical Bulletin threatening revocation of its certificate of approval for any member using the Model 701. Reed briefly testified during the week-long trial that the Association threatened revocation of its certification in order to protect its members from any possible sanctions by federal authorities. This testimony was one of the Association's defenses and was reflected in the jury instruction that before liability could attach the defendants must have acted "without justifiable purpose."

Trade organizations, such as the Association, are formed to represent the interests of their members and

when the members agree to establish a certification program, as was done in this case, in an attempt to regulate themselves and their industry, they do engage in concerted action.[24] Thus, after examining the jury instructions in light of the evidence presented at trial, we are not persuaded that the jury's understanding of the issues was so "seriously affected, to the prejudice" of the defendants to warrant a new trial. *Wilk*, 719 F.2d at 218-19.

III.

The defendants next challenge both the manner in which the damage testimony was introduced, or the "ambush" as labelled by the defendants, and the sufficiency of the evidence supporting the plaintiffs' damage claim.

A. Testimony Regarding Damage Claim.

Regarding the alleged "ambush," the defendants state that they propounded a set of interrogatories which required the plaintiffs to itemize their damage claim; however, the plaintiffs answered that they could not provide the requested information until further discovery took place on the damage issue. Subsequently, the defendants deposed the Moores on April 25 and April 26, 1978, concerning the operations of their business. Then on January 17, 1979 a "Final Pre-Trial Order" was agreed upon by the parties wherein it provided in part that "plaintiffs submit no itemized list of special damages."

At trial, Dennis Moore testified as to the amount of Model 701 unit sales lost as a result of the Association's unlawful conduct by comparing the sales made to Association members during the twenty-four month period

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[24] For example, in *Silver* liability was imposed where the only named defendant was the New York Stock Exchange. *See also, U.S. Trotting Ass'n*, 665 F.2d 781 (7th Cir. 1981) where the only named defendant to the antitrust action was the USTA.

following the September 17, 1976 Association's meeting to an equivalent time for the tweny-four months following September, 1979. The Moores sold 30,657 sets of Model 701 lights during the 1979 to 1981 period. Moore also testified that the lost "after-market" sales, those additional sales spurred by the original sales to manufacturers, totaled approximately 21,000 pairs of lights. He then stated that the profit margin on direct sales to manufacturers was $2.78 per pair, while the profit margin on after-market sales was $3.82 per pair, this latter figure being larger because there is less price cutting in this market.

The defendants objected to the damage testimony presented by Dennis Moore, contending that it was an unfair surprise and thus prejudicial since the plaintiffs previously failed to notify the defendants of their claimed damages. The district court recognized and stated that under the circumstances Dennis Moore's testimony did put the defendants "under somewhat of a disadvantage." The district court, taking this into consideration, directed that the ledgers containing the sales figures be flown in from the plaintiffs' home office in California in order that the defendants might further depose Dennis Moore with this additional information at their disposal over the weekend during the trial. The district court also allowed the defendants to call Moore for later cross-examination after they had an ample opportunity to review and digest the sales figures. The defendants on appeal now assert that they were unduly prejudiced because the district court allowed Dennis Moore to testify regarding the lost sales and profit figures, thereby violating the discovery rule 26(e)(2)(B) of the Fed.R.Civ.P. requiring that incomplete responses to earlier discovery requests be timely updated.[25] They also assert that this testimony violated

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[25] Fed. R. Civ. P. 26(e)(2)(B) provides:

"A party is under a duty seasonably to amend a prior response if he obtains information upon the basis of which . . . (B) he

the 1979 pre-trial order that stated "Plaintiffs submit no itemized list of special damages."

In evaluating the district court's response to a situation where a party has failed to update a response as required by Rule 26(e)(2)(B), we must determine whether the district court abused its discretion in allowing the evidence to be submitted to the jury.[26] *See, e.g., Bunch v. United States*, 680 F.2d 1271, 1280 (9th Cir. 1982); *Scott & Fetzer Co. v. Dile*, 643 F.2d 670, 674 (9th Cir. 1981); *Phil Crowley Steel Corp. v. Macomber, Inc.*, 601 F.2d 342, 344 (8th Cir. 1979). In detailing the possible sanctions available to the district court where a party fails to timely supplement an answer to an interrogatory, the Advisory Committee Note to Rule 26(e) provides:

> "The duty will normally be enforced, in those limited instances where it is imposed, through sanctions imposed by the trial court, including exclusion of evidence, continuance, or other action, as the court may deem appropriate."

The courts also have broad discretion in determining whether or not to impose sanctions in the first instance.

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knows that the response though correct when made is no longer true and the circumstances are such that a failure to amend the response is in substance a knowing concealment."

[26] The text of Fed. R. Civ. P. 26(e)(2)(B) states that the duty to update a response only arises when the "circumstances are such that a failure to amend the response is in substance a knowing concealment." For purposes of this appeal, we will assume that Dennis Moore's testimony constituted "a knowing concealment" and thus Rule 26(e)(2)(B) was violated. Although, we note that the end of the plaintiffs' damage calculation period was September 30, 1981 and the trial in this case began during the first week of November, 1981. Thus, given the timing of the trial in relation to the damage calculation period, the circumstances of this case indicate that there may have been no such "knowing concealment." In fact, the plaintiffs contend that what the defendants really sought was their theory of damages; however, the Association did not specifically request this information.

Wright & Miller *Federal Practice and Procedure*, § 2050 at 326-27; *see also, LaRadie Coal Co. v. Black*, 672 F.2d 92, 95 (D.C. Cir. 1982); *Murphy v. Magnolia Elec. Power Ass'n*, 639 F.2d 232, 234-35 (5th Cir. 1981). In determining whether the district court abused its discretion in allowing Dennis Moore to testify regarding his damages we must weigh the importance of the testimony and the adequacy of the remedy against the possible prejudice to the defendant. *Id.*, at 234-35; *DeMarines v. KLM Royal Dutch Airlines*, 580 F.2d 1193 (3d Cir. 1978).

Obviously, Dennis Moore was extremely important to the plaintiffs' case since the evidence discloses that he was basically the plaintiffs' corporation management. Thus, he was the only one in a position to testify regarding the plaintiffs' damages.

Next, we must consider the adequacy of the remedy. There are two components to Dennis Moore's damage testimony. The first component concerns the price of the Model 701, while the second component concerns the number of lost unit sales. As to his testimony regarding the two profit margins, Dennis Moore testified that he arrived at these figures through a complex formula, taking into account material costs and depreciation, etc., and that this formula was not written down on paper since the management of his company was basically unsophisticated. The defendants claim that Moore's testimony was inherently prejudicial since they never had the opportunity to examine the underlying data upon which Moore based his profit calculations. However, Moore's testimony concerned his average profits during the period 1976 to 1978 when the Association members were not purchasing the Model 701. In spite of the fact that the defendants deposed Moore for two full days in April of 1978, they now claim that they were prejudiced by Moore's testimony. The defendants, however, were the parties asking the questions and thus it appears to us that they had ample opportunity to question Moore concerning the profit

margin for these lights in order to establish a basis for challenging this testimony at trial. Further, when the district court ordered the plaintiffs to send for their sales records during the trial in an attempt to remedy the situation, the defendants failed to request any cost data.[27]

As to the quantity of the lost unit sales, obviously it was not possible to have these figures available at the time of the interrogatories in 1977 or the depositions taken in 1978. As just mentioned, the trial court did have this supporting information timely flown in from California and allowed George Moore to be deposed over the weekend during the trial. The defendants contend on appeal that this was simply not enough time to evaluate the figures. Even assuming that the totaling of unit sales and checking their veracity was in fact difficult, although computation of these figures would not appear to be very complicated, the record fails to reveal that the defendants even as much as requested a continuance of the trial for this purpose.[28] In this case, the district court arranged for the supporting data to be flown in

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[27] The defendants point to a statement made by Judge Moran ("I am less concerned really with how you got the profit figure because that certainly is something that can be explored") and argue that he considered the production of the cost data unnecessary. However, Judge Moran made this statement to Dennis Moore during an exchange between the court and Moore concerning his company's ledger unit sales records, during which time Moore also began discussing how he arrived at his profit margin. The judge's statement in no way could be construed as precluding the defendants from requesting these records.

[28] Further, the defendants apparently claim that had they known of the damage claim theory which the plaintiffs were pursuing, they could have deposed the members, such as E-Z Loader who made purchases of the Model 500 in 1978, and apparently offer contradictory testimony rebutting the plaintiff's damage claim. However, as the plaintiffs point out, the defendants asked about E-Z Loader during the plaintiffs' 1978 depositions. Further, in a pre-trial order the Association listed both the President and Vice-President of E-Z Loader as trial witnesses, but for some reason did not call them.

during the trial, allowed further depositions to be taken, and allowed Moore to be further cross-examined at a later time during the trial. Obviously, the situation was not perfect as far as the defendants were concerned and we are sure that the timing of the discovery may have put them at a disadvantage, but we have yet to review a record where the trial situation was the optimum of perfection in all respects. Thus, we hold that the district court's decision ordering that the supporting sales data be delivered to the defendants and allowing the mid-trial deposition of Moore, rather than excluding Dennis Moore's testimony concerning his damages, was not an abuse of discretion under the circumstances.

The defendants also contend that Dennis Moore's testimony violated the final pre-trial order stating that "plaintiffs submit to itemized list of special damages." This order was entered into on January 17, 1979, during the period when the Association members were still refusing to purchase the Model 701 and well before the plaintiffs had completed accumulating data for their damage claim. The term "special damages," given the adversarial nature of this case, is certainly subject to varying interpretations.[29] Here, the plaintiffs asserted antitrust elements for a product disparagement claim is that special damages must be proven. *See* Dobbs, *Remedies*, § 6.7 at 503.

Special damages are usually considered to be damages that naturally, but not necessarily, flow from the wrongful conduct of another, while general damages naturally and necessarily flow from the wrongful conduct. *See, e.g., M.F. Patterson Dental Supply Co. v. Wadley*, 401 F.2d 167, 172 (10th Cir. 1968); *see also Pantone v. Demos*, 59 Ill.App.3d 328, 16 Ill. Dec. 607, 375 N.E.2d 480, 486 (1978). Lost profits are considered to be gen-

[29] In fact, at trial while Moore was testifying the defense counsel objected and stated after referring to the pre-trial order, "[n]ow I am not intimating that these are special damages. . . ." Tr. 254.

eral or direct damages in a breach of contract case, while they are considered to be special or indirect damages in a tort case. *D.P. Serv., Inc. v. AM Intern.*, 508 F.Supp. 162, 166-67 (N.D.Ill. 1981); *Myers v. Stephens*, 233 Cal. App.2d 104, 43 Cal.Rptr. 420, 433 (1965). Since the plaintiffs alleged damages arising from both antitrust violations and the tort of commercial disparagement, it is possible that the plaintiffs were referring to the tort claim when they agreed to the language contained in the pre-trial order. However, if an antitrust violation is claimed, because of the nature of the injury, lost profits "necessarily" or directly flow from the violation where, as in this case, the Association's members refused to purchase the plaintiffs' Model 701. Further, any particularized listing of damages, which is required when a party claims special damages,[30] would be inconsistent with the rule in antitrust cases, as discussed later in this opinion, that the plaintiff need only demonstrate a "just and reasonable estimate" of his damages. *See Bigelow v. RKO Radio Pictures*, 327 U.S. 251, 264, 66 S.Ct. 574, 579, 90 L.Ed. 652 (1946). Thus, since a particular list of damages need not be submitted in an antitrust action, we hold that the trial court's decision to admit Moore's testimony did not violate the 1979 pretrial order.

B. Legal Sufficiency of the Damage Claim.

The defendants also challenge the plaintiffs' calculation of damages, contending that the evidence introduced at trial was legally insufficient to establish that the plaintiffs had been harmed. Specifically, the defendants assert that the plaintiffs' use of the "before and after" damage calculation method is improper because there was no showing made by the plaintiffs that conditions in

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[30] In fact, when a person claims special damages, because they do not necessarily flow from the wrongful conduct, an itemized list of those damages normally must be submitted to the court.

the market during the two comparable time periods were similar. In fact, the Association contends that conditions were not similar as the plaintiffs cut the price of the Model 701 from $6.74 to $4.50 per pair to a major purchaser, E-Z Loader, and further that by the time the unlawful activity had ceased, the plaintiffs were distributing another model of the 701 with further refinements. The defendants also contend that Dennis Moore's testimony regarding the after-market sales is at best speculative and based upon conjecture and that his testimony regarding the average profit per light for both the direct and after-market sales is equally incompetent.

Before the plaintiffs can properly establish their damages, they are required to overcome two hurdles. Initially, the plaintiffs must prove the "fact" of injury, in other words, i.e., that the defendants' conduct was a material cause of some injury to the plaintiffs' business. *See, e.g., MCI Communications v. American Tel. & Tel. Co.*, 708 F.2d 1081, 1161 (7th Cir. 1983); *Foremost-McKesson, Inc. v. Instrumentation Laboratory, Inc.*, 527 F.2d 417, 518-20 (5th Cir. 1976). Once the plaintiffs have established the fact of injury, the burden of proving the amount of damages is more relaxed. *See, e.g., MCI Communications*, 708 F.2d at 1161; *Jewel Tea Co. v. Local Union Nos. 189, 262, 320, 546, 547, 571 and 638 Amalgamated Meat Cutters & Butcher Workmen of North America*, A.F.L.-C.I.O., 274 F.2d 217 (7th Cir.), *cert. denied*, 362 U.S. 936, 80 S.Ct. 757, 4 L.Ed.2d 757 (1960); J. von Kalinowski, *Antitrust Laws & Trade Regulation*, § 115.02[2] (1983). The traditional rule is that the plaintiff must only make a "just and reasonable estimate" of its damages. *Bigelow v. RKO Radio Pictures*, 327 U.S. 251, 264, 66 S.Ct. 574, 579, 90 L.Ed. 652 (1946).

> "Each sale and the amount of loss on the transaction need not be shown; averages may be used to show that the plaintiff generally lost money over a

> period of time . . . and a non-expert's testimony regarding the past sales volume and profit margin may be used to measure damages . . . the defendant is not relieved of liability just because the plaintiff does not show the exact volume and price figures possible within the damage period . . . 'to hold otherwise would enable [the defendant] to profit by [its] wrongdoing at the expense of [its] victim.' "

Malcolm v. Marathon Oil Co., 642 F.2d 845, 858 (5th Cir. 1981).

The Association contends that the conditions in the market were not similar between the two periods as evidenced by the plaintiffs' price cut in the Model 701. They apparently assert that the revival in sales was not due to the lifting of the certification ban, but rather was due to the plaintiffs' price-cutting to attract sales. The defendants cite *Pacific Coast Agr. Export Ass'n v. Sunkist Growers, Inc.*, 526 F.2d 1196 (9th Cir. 1975), *cert. denied*, 425 U.S. 959, 96 S.Ct. 1741, 48 L.Ed.2d 204 (1976), which stated:

> "[P]laintiffs' method of measuring damages, known as the 'before and after' theory, may be used only where there has been some showing that the market conditions in the two periods were similar but for the impact of the violation. *See Bigelow v. RKO Radio Pictures*, 327 U.S. 251, 259-63, 66 S.Ct. 574 [577-79], 90 L.Ed. 652 (1946)."

The *Pacific Coast* decision and our decision in *MCI Communications* reiterate that *Bigelow* allows a more lenient standard in calculating the amount of damages available only where causation or fact of damage is established:

> "[I]n the absence of more precise proof, the jury could [infer] from the 'proof of defendants' wrongful acts and their tendency to injure plaintiffs' business, and from the evidence of the decline in prices,

> profits and values, *not shown to be attributable to other causes*,' that defendants' wrongful acts had caused damage to the plaintiffs."

MCI Communications, 708 F.2d at 1161, *quoting Bigelow*, 327 U.S. at 264, 66 S.Ct. at 579. Causation of an antitrust injury was clearly established in this case. "But for" the Association's conduct, we are convinced that the sales of the Model 701 would not have declined.

During the period September 1976 to September 1978 the plaintiffs alleged that they suffered lost sales of approximately 31,000 pairs of lights to Association members. The defendants claim that this number is artificially high because part of the increase in sales was due to the plaintiffs' price cuts. However, Dennis Moore testified that prices were reduced only because Association members were buying in increased quantity, and thus it was less expensive to manufacture, package and ship the product at the higher volume. Whatever the reason for the increased sales, the plaintiffs' theory is apparently that if it were not for the Association's conduct, these unit sales made during the 1979 to 1981 period would have been the sales made during the 1976 to 1978 period,[31] and because of the defendants' conduct the possibility of these sales being made was forever lost. Where *Pacific Coast* refers to "some showing that the market conditions in the two periods [before and after] were similar but for the impact of the violation, . . ." (*Pacific Coast Agr. Export Ass'n* 526 F.2d at 1206-07), the "after" period apparently refers to those conditions that did or did not exist during the "before" period such that doubt would be cast upon the validity of the claimed lost sales figures. For example, if there was a recession in the particular industry from 1976 to 1979 and an economic boom from

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[31] For example, if it were not for the defendants' conduct, sales during 1976, 1977 and 1978 would have been 1,042 pair, 6,188 pair, and 25,246 pair, respectively. *See* note 10.

1979 to 1981, such that sales during the latter period would not accurately reflect the possible sales that could have been made during the earlier period, a comparison may have been improper. But in this case, if the plaintiffs had been able to make the sales during the 1976 to 1978 period, even assuming those sales were spurred by a price cut, the fact is that the plaintiffs were not able to make the sales because of the defendants' conduct and thus the opportunity was lost.[32] Simply because the plaintiffs did cut their prices during the 1979 to 1981 period does not convince us that the markets were not similar so as to preclude any comparison.

The defendants also challenge Dennis Moore's testimony regarding the after-market unit sales and the profit margin on those sales as equally incompetent and unpersuasive. Certainly, Dennis Moore was competent to testify regarding the calculation of the profit margin, especially since he was essentially a one-man "management team" and, thus, was the only possible person who could testify as to this matter. *See, e.g., Malcolm v. Marathon Oil Co.*, 642 F.2d 845 (5th Cir. 1981) (Malcolm, the proprietor of a retail gas station, was allowed to testify concerning the damages caused by the defendants' unlawful conduct). As to the defendants' claim that Dennis Moore's testimony regarding after-market

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[32] The defendants also did not directly argue to the jury, nor do they argue now, that the price cut also reduced the Model 701's profit margin. Further, the jury was free to believe Dennis Moore's testimony that the increased volume allowed him to reduce his prices since it decreased his production costs.

The defendants also argue that any comparison between the periods 1976 to 1978 and 1979 to 1981 is improper because the plaintiffs were selling a third version of the Model 701 during the later period. We find this argument unpersuasive. The jury was free to find that it was the lifting of the threat to revoke the members' certificates of approval, and not the fact that the plaintiffs were selling another model of the 701, that caused the increased sales during the period 1979 to 1981.

sales of the Model 701 lights was speculative, we note that the plaintiffs may rely on probability and inference in establishing their estimate of the damages incurred. *Story Parchment Co. v. Paterson Parchment Paper Co.*, 282 U.S. 555, 564, 51 S.Ct. 248, 251, 75 L.Ed. 544 (1931); *see also Bigelow*, 327 U.S. at 265, 66 S.Ct. at 580 ("[t]he most elementary conceptions of justice and public policy require that the wrongdoer shall bear the risk of uncertainty which his own wrong has created"). It is certainly logical to assume that additional unit sales to dealers were lost because the Association's members were not purchasing the Model 701 light. Further, Dennis Moore testified that he had over ten years' experience in running his business. Thus, he was certainly qualified to estimate the amount of lost unit sales in the after-market caused by the Association's conduct. Because the figures presented by the plaintiffs were neither remote nor unreasonable, we hold that it was proper for the district court to allow Dennis Moore to testify as to the lost unit sales in the after-market.

We thus hold that the plaintiff Dennis Moore's testimony regarding his profit margin and lost unit sales was admissible and competent in establishing the $167,202 in damages.

IV.

The decision of the district court is affirmed.[33]

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[33] Because we have affirmed the jury verdict and the district court's denial of a judgment n.o.v. on the issue of antitrust liability, we need not address the plaintiffs' assertion that the district court erred in granting judgment n.o.v. on the common law and Illinois statutory commercial disparagement claims.

APPENDIX B

IN THE UNITED STATES DISTRICT COURT
FOR THE NORTHERN DISTRICT OF ILLINOIS
EASTERN DIVISION

No. 77 C 1281

DENNIS G. MOORE, an individual, and
GEORGE B. MOORE, an individual,
Plaintiffs,

vs.

BOATING INDUSTRY ASSOCIATIONS,
TRAILER MANUFACTURERS ASSOCIATION, and
DONALD I. REED, an individual,
Defendants.

MEMORANDUM AND ORDER

Defendants have moved, following an adverse jury verdict, for judgment notwithstanding the verdict, to set aside the damage awards, for a new trial and for a remittitur.

The evidence, considered in the light most favorable to the plaintiffs, established that they had, until September 29, 1976, manufactured and distributed boat trailer lights known as "Dry Launch lights" and had enjoyed a reasonable commercial success with the product. Boat trailer lights are subject to the National Traffic and Motor Vehicle Safety Act, 15 U.S.C. § 1391, *et seq.* The National Highway Safety Administration has established a federal motor vehicle safety standard applicable to boat trailer lights, which is standard 108. Compliance with standards is primarily dependent upon self-certification. The manufacturer determines its product complies

with standards and, if it determines that it does, it places a DOT marking on the product. A user then may use the product, relying upon the marking, "unless such person knows that such . . . equipment does not . . . conform" to standards. 15 U.S.C. § 1397(b)(2). The statute also, in section 1412, provides procedures in the event that the government determines that there is noncompliance or a defect, which procedure includes an opportunity for the manufacturer to establish that there is no defect or failure to comply.

Boating Industry Associations (BIA) is an umbrella trade organization of which the Trailer Manufacturers Association (TMA) is a member. Suppliers of boat trailer equipment are associate members of TMA. Defendant Donald I. Reed was director of engineering of both Associations. BIA and TMA had a voluntary certification program, which largely consisted of visual inspections, upon request, of a manufacturer's models to determine compliance with the standards. Whether lights comply with standard 108, however, required testing, and prior to September 1976 the Associations had neither engaged in such testing nor been faced with any complaint that a specific light, although apparently conforming to standards upon visual inspection, did not upon testing meet those standards. They had no procedure to follow in those circumstances because their role had been primarily to facilitate compliance and the ability of manufacturers to certify compliance. Reed was not familiar with federal defects investigations. He had never dealt with them because "we haven't gone out and tried to make any trouble with any manufacturers by filing any complaint with them."

In September 1976 the Moores held a certificate of compliance issued by California, the only state or one of the only states active in testing and approving equipment as complying with the national standards. Shortly before September 1976, however, the Associations were advised

by Wesbar Corporation, an associate member of TMA, that tests it had had performed on Dry Launch lights indicated that they failed to comply with federal standards. The principal of Wesbar Corporation was a member of the certification committee of the Associations. Wesbar Corporation and its principals have been, as well, involved in other litigation initiated by the Moores. *Moore v. Wesbar Corporation*, —— F.2d —— (7th Cir. March 10, 1983).

In September 1976 TMA held its annual trade show in Chicago. Again considering the evidence in the light most favorable to the plaintiffs, defendant Reed on September 29, 1976 told an assembly of manufacturers that Dry Launch lights were not approved by the Department of Transportation. According to the plaintiffs, they took copies of their California certificates to the offices of the Associations and left them there together with the telephone numbers of the government agencies who would verify that the lights had been approved. Instead, defendants did not get back to the plaintiffs during the trade show. By the time it closed, plaintiffs had already referred the matter to their attorneys and counsel for the parties were thereafter involved in subsequent events.

Those subsequent events included inquiries to California and the Department of Transportation as to whether they were going to take any action, with the response that they would be doing some testing of Dry Launch lights. There was, however, no inquiry as to the then status of the lights and there was no inquiry to California whether its certification did or did not remain in effect. There had been no contact with the Moores about the question prior to the meeting. Following the meeting there appears to have been no real effort to discuss with the Moores the possible areas of noncompliance and the means of assuring complete compliance, although the adversarial posture of the matter from and after the meeting leaves it unclear whether such an approach was

thereafter feasible. Reed, rather, arranged for the testing of a pair of Dry Launch lights by a private laboratory, without discussing with the Moores his intention to do so or thereafter discussing with them the results of that testing, which indicated that the lights did not comply. Instead, after a letter to them in which the results of the test were stated and a response was solicited, and in the absence of a response, the Associations put out a technical bulletin to the effect that Dry Launch lights did not comply with federal standards.

Reed testified that he understood the obligation to be to determine whether the lights complied, not whether the lights were certified by California, and this was the reason that the procedures followed were the procedures adopted. And, insofar as the lights might be used on trailers under the TMA certification program, there were obvious risks to manufacturers and to the Associations of certifying compliance when the Associations had some reason to believe that the lights did not comply and thereafter concluded on the basis of testing that they in fact did not comply.

The jury could well conclude, however, that the question of compliance was not nearly as simple as the above discussion may indicate. Noncompliance may be due to inherent design deficiencies. Noncompliance of a particular light in a test may be due to inadequate quality control that caused a particular light to be defective. Noncompliance may be either substantial or fairly minor. Subsequent discovery disclosed that the Dry Launch lights had been tested from time to time by California, with noncomplying features found, but never with the noncompliance being so substantial as to, in the judgment of the California authorities, justify revocation of the certificate. That subsequent discovery also disclosed that the equipment of various other manufacturers had followed a fairly similar experience. Indeed, the lights manufactured by the competing company which had initiated the

complaint had themselves been found not in compliance in various respects. The Associations and Reed had never inquired of anyone as to whether they had any information respecting other lights. They had not inquired of California as to its judgment as to whether the noncompliance was so substantial as to jeopardize certification. The Moores were not advised of the intention to test these lights and therefore were unable to participate in any way in assuring themselves that the tests were properly conducted upon properly submitted lights. Indeed, they strenuously contended that the subsequent tests had been improper.

Plaintiffs urged, in short, that if they had been members of TMA—one of the companies which the Associations were supposed to help—things would have been done considerably differently. They pointed to the BIA certification program, where, if upon reinspection defects were found, the matter was taken up with the manufacturer, corrections made and the product continued to be included in the certification program. At a minimum, they contended that the Associations could well have taken the matter up with California and the Department of Transportation, both of which had means of determining compliance, and could have been guided by both their judgment as to how to proceed and by their technical conclusions. The jury could reasonably conclude, as it did, that plaintiffs were arbitrarily treated.

The issues in the post-trial motions are whether that factual conclusion is sufficiently supported by the evidence, and the court believes that it is, whether there is sufficient support for the factual conclusion that defendants were actuated by actual malice and whether, if so, those conclusions support the antitrust and disparagement liability inherent in the verdict.

The court concludes that the evidence is not sufficient to support the finding of actual malice. Assuming that

Reed told the assembled manufacturers that the Dry Launch lights were not DOT-approved, there is really nothing to suggest that the statement was made with malice rather than carelessly other than the fact that it was made. While arising in a different context, the evidentiary weakness of assuming malice from the error in the utterance itself has been noted. *Sullivan v. New York Times*, 376 U.S. 254, 286 (1964). Subsequent events were in the context of responding, with the advice of counsel, to legal claims, while at the same time attempting to minimize the risk of fines or recalls under the statute. The court is persuaded that the evidence just does not support a finding of reckless disregard, the state of mind necessary for recovery upon the disparagement claims, and, accordingly, it does grant judgment notwithstanding the verdict with respect to that claim.

The post-trial motions with respect to the antitrust claims are, however, denied.

Much of the argument in the briefs respecting the antitrust claims focuses on whether the conduct of the Associations was a *per se* violation because it was a group boycott or whether it should be measured by the rule of reason. Much of that discussion is, in this court's view, irrelevant. There was no dispute here that the manufacturers were operating in a national market and the jury verdict lays to rest any contention that the plaintiffs were not competitively harmed. Clearly there is nothing inherently illegal about the standards program or the certification program. They are justified by the self-certification requirements of federal law. *See Silver v. New York Stock Exchange*, 373 U.S. 341 (1963). The programs themselves are not naked restraints. If such programs are carried out arbitrarily and unreasonably, however, to call that a *per se* violation because it is a naked restraint or to call it a violation because it is an unreasonable restraint seems to be of little moment.

Whatever words are used to characterize the conduct, the industry self-regulation cases largely follow what Professor Areeda has referred to as balancing competitive harm against redeeming virtues. Here there was concerted activity in the sense that competitors, through trade associations, operated a certification program which could have the effect of excluding competitors. *See U.S. Trotting Association v. Chicago Downs Association, Inc.*, 665 F.2d 781 (7th Cir. 1981); *McCreery Angus Farms v. American Angus Association*, 379 F.Supp. 1008 (S.D. Ill. 1974), *aff'd without opinion*, 506 F.2d 1404 (7th Cir. 1974). There was no evidence, however, that this concerted activity had as its purpose anything other than the promotion of compliance with the federal requirements. While such programs have laudatory purposes, the courts have recognized that associations in those circumstances are in reality acting as extra-governmental agencies which, by withholding approval, place an enterprise at great disadvantage in the marketplace. *American Society of Mechanical Engineers, Inc. v. Hydrolevel Corp.*, —— U.S. ——, 102 S.Ct. 1935 (1982). The collective enforcement of standards confers significant economic power which, if abused, can have substantial anticompetitive results. *McCreery Angus Farms v. American Angus Association, supra.*

Had the program been fairly and reasonably conducted, without anticompetitive purpose or effect or discriminatory application and with reasonable enforcement procedures, it would not be subject to attack under antitrust laws. *See, e.g., Silver v. New York Stock Exchange, supra; U.S. Trotting Association v. Chicago Downs Association, supra.* Permissible industry self-regulation requires not only a legislative mandate for self-regulation "or otherwise" and collective action intended to accomplish an end consistent with the policy justifying self-regulation, reasonably related to that goal and no more extensive than necessary, but also procedural safeguards which assure

that the restraint is not arbitary. *Denver Rockets v. All Pro Management, Inc.*, 325 F.Supp. 1049 (C.D. Calif. 1971). If determinations are, however, arbitrary, they run afoul of the Sherman Act, *Radiant Burners, Inc. v. Peoples Gas Light & Coke Co.*, 364 U.S. 656 (1961), despite the best of intentions, *American Medical Association v. United States*, 130 F.2d 233 (D.C. Cir. 1942), *aff'd*, 317 U.S. 519 (1943). The vice here—or so the jury could reasonably conclude—was that the plaintiffs were hanged at the September meeting before they were tried, that the Association has no clearly defined structure for dealing with complaints of the nature it received and it thereafter, in the absence of any defined structure, followed an *ad hoc* procedure which went beyond that which was necessary to further the certification program and which did not give plaintiffs their opportunity to contest and thereby contain the competitive injury occasioned by the Association pronouncements at the September 1976 meeting. *McCreery Angus Farms v. American Angus Association, supra.*

In one respect, the majority verdict does, however, require modification. The jury verdict was for $200,000. The damages evidence at most supported a verdict of $167,201. That, trebled, is $501,603. If plaintiffs file a remittitur of any damages above that amount the post-trial motions for a new trial will be denied. If they fail to do so within 14 days, the motion for a new trial will be granted with respect to damages only.

/s/ James B. Moran
JAMES B. MORAN
Judge
United States District Court

May 24, 1983

APPENDIX C

IN THE UNITED STATES DISTRICT COURT
FOR THE NORTHERN DISTRICT OF ILLINOIS
EASTERN DIVISION

No. 77 C 1281

DENNIS G. MOORE, an individual, and
GEORGE R. MOORE, an individual,
Plaintiffs,

vs.

BOATING INDUSTRY ASSOCIATIONS, a corporation, TRAILER MANUFACTURERS ASSOCIATION, an affiliate organization of BOATING INDUSTRY ASSOCIATIONS, and DONALD I. REED, an individual,
Defendants.

MEMORANDUM AND ORDER

Plaintiffs have called to the attention of the court that it has not ruled on their motion for a judgment on the jury verdict for them on the Consumer Fraud and Deceptive Business Practices Act, ch. 121½, §§ 261 *et seq.* That statute, in § 262, provides that the employment of any practice described in § 312 of ch. 121½, §§ 311 *et seq.*, the Uniform Deceptive Trade Practices Act, is a deceptive practice under the statute. The Uniform Deceptive Trade Practices Act, which itself does not provide for damages, in § 312(8) designates disparagement by false or misleading representation of fact as a deceptive trade practice. Disparagement is, therefore, a deceptive practice under the Consumer Fraud and Deceptive Business Practices Act, and that statute, in § 270a(a), provides for the awarding of actual damages in the discretion of the court.

Those damages may in an appropriate case be awarded even for innocent misrepresentations. *Duhl v. Nash Realty Co.*, 102 Ill. App. 3d 483, 429 N.E.2d 1267, 57 Ill. Dec. 904 (1st Dist. 1981). The parties, however, have not advised the court of, nor has the court found, anything which indicates that the Illinois General Assembly intended to eliminate the concept of conditional privilege. Given this court's view on the lack of an evidentiary basis for the jury's finding of malice, this court believes that the statutory, as well as the common law, disparagement claim must fall. The motion is denied. Further, were the entry of a judgment proper (and the court considers the motion to seek the entry of a judgment, not the altering or amending of a judgment) the amount would be for significantly less than the jury award. Since the prior Memorandum and Order on its face refers to the disparagement claims, there appears to be no need for its amendment.

/s/ James B. Moran
JAMES B. MORAN
Judge
United States District Court

June 14, 1983

APPENDIX D

UNITED STATES COURT OF APPEALS
FOR THE SEVENTH CIRCUIT
Chicago, Illinois 60604

January 30, 1985

Before

HON. WALTER J. CUMMINGS, Chief Judge

HON. JOHN L. COFFEY, Circuit Judge

HON. INZER B. WYATT, Senior District Judge *

Opinion by Judge Coffey

Nos. 83-2148, 83-2201

DENNIS G. MOORE, an individual, and
GEORGE R. MOORE, an individual,
Plaintiffs-Appellees,
Cross-Appellants.

vs.

BOATING INDUSTRY ASSOCIATIONS,
TRAILER MANUFACTURERS ASSOCIATION and
DONALD I. REED, an individual,
Defendants-Appellants,
Cross-Appellees.

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* The Honorable Inzer B. Wyatt, Senior District Judge for the United States District Court for the Southern District of New York, is sitting by designation.

Appeals from the United States District Court
for the Northern District of Illinois,
Eastern Division

No. 77 C 1281—Judge James B. Moran

JUDGMENT—ORAL ARGUMENT

This cause was heard on the record from the United States District Court for the Northern District of Illinois, Eastern Division, and was argued by counsel.

On consideration whereof, IT IS ORDERED AND ADJUDGED by this Court that the judgment of the said District Court in this cause appealed from be, and the same is hereby AFFIRMED, with costs, in accordance with the opinion of this Court filed this date.

APPENDIX E

UNITED STATES COURT OF APPEALS
FOR THE SEVENTH CIRCUIT
Chicago, Illinois 60604

March 15, 1985

Before

HON. WALTER J. CUMMINGS, Chief Judge

HON. JOHN L. COFFEY, Circuit Judge

HON. INZER B. WYATT, Senior District Judge *

Nos. 83-2148
83-2201

DENNIS G. MOORE and GEORGE R. MOORE,
Plaintiffs-Appellees,
Cross-Appellants,

vs.

BOATING INDUSTRY ASSOCIATIONS,
TRAILER MANUFACTURERS ASSOCIATIONS,
and DONALD I. REED,
Defendants-Appellants,
Cross-Appellees.

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* The Honorable Inzer B. Wyatt, Senior District Judge for the United States District Court for the Southern District of New York, is sitting by designation.

Appeals from the United States District Court
for the Northern District of Illinois,
Eastern Division

No. 77 C 1281—James B. Moran, *Judge*

ORDER

On consideration of the petition for rehearing and suggestion for rehearing *in banc* filed in the above-entitled cause by defendants-appellants, no judge in active service has requested a vote thereon, and all of the judges on the original panel have voted to deny a rehearing. Accordingly,

IT IS ORDERED that the aforesaid petition for rehearing be, and the same is hereby, DENIED.

(2)

No. 85-231

Supreme Court, U.S.
FILED
SEP 23 1985
JOSEPH F. SPANIOL, JR.
CLERK

In The

Supreme Court of the United States

October Term, 1985

—o—

BOATING INDUSTRY ASSOCIATIONS, TRAILER MANUFACTURERS ASSOCIATION and DONALD I. REED,

Petitioners

v.

DENNIS G. MOORE and GEORGE R. MOORE,

Respondents

—o—

ON PETITION FOR A WRIT OF CERTIORARI TO THE UNITED STATES COURT OF APPEALS FOR THE SEVENTH CIRCUIT

—o—

BRIEF FOR RESPONDENTS IN OPPOSITION

—o—

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NOTE TO ABBREVIATIONS

As used herein, "PB" refers to Petitioners' Brief; "RB" to Respondent's Brief; "App" to Appendix to Respondents' Brief; "Associations" to Petitioners collectively; and "Moores" to Respondents collectively.

No. 85-231

In The

Supreme Court of the United States

October Term, 1985

BOATING INDUSTRY ASSOCIATIONS, TRAILER MANUFACTURERS ASSOCIATION and DONALD I. REED,

Petitioners

v.

DENNIS G. MOORE and GEORGE R. MOORE,

Respondents

ON PETITION FOR A WRIT OF CERTIORARI TO THE UNITED STATES COURT OF APPEALS FOR THE SEVENTH CIRCUIT

BRIEF FOR RESPONDENTS IN OPPOSITION

PRELIMINARY STATEMENT

The decision below of the Court of Appeals for the Seventh Circuit is fully in accord with this Court's prior decisions, gives full consideration to the issues and is manifestly correct. There is no question presented by that decision which calls for an exercise of this Court's

power of supervision. The Associations received an eminently fair trial by jury, the decision was reviewed by an experienced District Court upon consideration of the Associations' post-trial motions, and the entire record was evaluated by the Seventh Circuit Court of Appeals. The Associations' actions were measured against the standard of section 1 of the Sherman Act, 15 U.S.C. §1, as interpreted by this Court. The case upon which the Associations rely as the basis for their petition, *Northwest Wholesale Stationers, Inc. v. Pacific Stationery and Printing Co.*, 472 U.S. —, 86 L.Ed. 2d 202 (1985), ("Northwest Stationers"), rests upon facts completely different from the facts established in the record below.

It is only through disingenuous arguments based upon partial quotations taken out of context from the decision below, and the withholding of important underlying facts, that the Associations are able to assert their "Question Presented", an issue which, in fact, does not exist. Contrary to the Associations' assertions, the Seventh Circuit's decision below did *not* rest entirely on the lack of procedural safeguards. (PB 9). Furthermore, the District Court did *not* reject the Moores' claim that the Associations had acted with an anticompetitive intent (PB 6). The Associations, like many litigants, believe they should not have been found liable. As this Court has held, jurisdiction under a writ of certiorari is not intended merely to give the defeated party in the Circuit Court of Appeals another hearing.

The statement of the case as set forth in the Petition is fraught with representations of facts which are actu-

ally the Associations' contentions as to disputed issues, and arguments for those contentions which the Associations made to, and which were rejected by, the jury. The "facts" presented in the Associations' statement are incomplete and inaccurate, and the question the Associations have presented to this Court for determination can only exist if one were to ignore the true facts as established by the record below. Accordingly, the Moores adopt the facts appearing in the opinion of the Seventh Circuit, set forth in App. 3a to 14a and those referred to throughout the remainder of that court's opinion and the footnotes thereto. These far more accurately set forth the record below.

As the decision of the Court of Appeals shows, the record below was thoroughly reviewed and found to establish that the Associations, through their certification program, possessed nearly total control over the sales of trailer lights to boat trailer manufacturers. By withholding the Associations' certification from any boat trailer manufacturer using the Moores' Model 701 trailer light, the Associations were able to exclude the Moores from competing in this market. As the record further shows, the Associations' withholding of its certification was outside the scope of permissible industry self-regulation. The Associations' administration of its certification program as to the Moores, who were not members of the Association, was discriminatory and unreasonable. The Associations not only denied the Moores notice and participation in the certification determination, routinely given to its members and provided for by the statute under which the Associations govern their certification program, but the Associations were caught fabricating evidence to sup-

port their boycott of the Model 701 lights to prevent them from being sold to the Associations' trailer manufacturers in competition against the lights of other Association members.

———o———

REASONS FOR DENYING THE WRIT

The Associations assert that certiorari should be granted because the opinion below is manifestly inconsistent with this Court's recent decision in *Northwest Stationers*, supra. This assertion is without merit. The Seventh Circuit's opinion below is in complete accord with *Northwest Stationers* and its progenitors, *inter alia, Radiant Burners v. Peoples Gas Company*, 364 U.S. 656 (1961) ("Radiant Burners"); *Silver v. New York Stock Exchange*, 373 U.S. 341 (1963) ("Silver") and *Fashion Originators' Guild of America, Inc. v. Federal Trade Commission*, 312 U.S. 457 (1941) ("Fashion Originators'"). There are, therefore, no compelling reasons which require that certiorari be granted.

I. THE SEVENTH CIRCUIT PROPERLY HELD THAT THE ASSOCIATIONS' ACTIONS AGAINST THE MOORES CONSTITUTED AN UNREASONABLE RESTRAINT OF TRADE IN VIOLATION OF § 1 OF THE SHERMAN ACT

The Associations assert that the Seventh Circuit's decision below rested *entirely* on the lack of due process afforded the Moores by the Associations when certification was withheld from any boat trailer manufacturer using the Moores' Model 701 light. Relying on this Court's recent decision in *Northwest Stationers*, overturning the Ninth Circuit's ruling that the lack of procedural means for chal-

lenging an expulsion *alone* constituted an unreasonable restraint of trade, the Associations assert that the Seventh Circuit's decision below is likewise in error.

These assertions are without merit. Unlike the Court of Appeals for the Ninth Circuit in *Northwest Stationers,* the Seventh Circuit affirmed the jury's finding of an unreasonable restraint of trade using the traditional analysis developed by this Court in, *inter alia, Silver,* supra. The Seventh Circuit held that the Associations' certification program possessed market power; that by withholding certification, the Moores were excluded from competition in the relevant market; and that the Associations' concerted refusal to deal with the Moores was outside the scope of permissible industry self-regulation.

This Court in *Silver,* supra, held that because of the immense power possessed by the New York Stock Exchange, the removal of the member's wires (the concerted refusal to deal) was devastating to his ability to compete in the securities trading markets. Therefore, this concerted refusal to deal was an unreasonable restraint of trade in violation of section 1 of the Sherman Act "absent any justification derived from the policy of another statute or otherwise". *Silver,* 373 U.S. at 347-349.

In *Silver,* the statute relied on by the Exchange as justification for its self-regulation was the Securities Exchange Act of 1934 ("the Act"). The question the *Silver* Court addressed was whether this act of self-regulation (expulsion of the member) was justified by the Act. *Id.* at 361. The *Silver* Court held that, by not affording the expelled member procedural safeguards, the Exchange

acted outside the scope of the Act and thus carried out its self-regulative activity in a "fundamentally unfair manner". *Silver* at 364.*

> "The point is not that the antitrust laws impose the requirement of notice and a hearing here, but rather that, in acting without according petitioners these safeguards in response to their request, the Exchange has plainly exceeded the scope of its authority under the Securities Exchange Act to engage in self-regulation." Id. at 364.

Because the Exchange acted outside the scope of its authority to engage in self-regulation granted by the Act, acting in a "fundamentally unfair manner", the expulsion of the member by this immensely powerful entity was returned to the purview of the Sherman Act and held to be an unreasonable restraint of trade. Id.

Likewise, in the instant action, the Associations possessed immense power, and their withholding of certification from trailers using the Moores' Model 701 light (the concerted refusal to deal), was devastating to the Moores' ability to compete in the boat trailer light market. Therefore, this concerted refusal to deal was an unreasonable restraint of trade in violation of section 1 of the Sherman Act, "absent any justification derived from the policy of another statute or otherwise". Id. at 347-349.

The Associations derive justification for their industry self-regulation from regulations promulgated by federal

---

* This is the source from which some courts, including the Ninth Circuit in *Northwest Stationers,* have mistakenly derived a requirement of due process in order for such self-regulation to stay within the bounds of the Sherman Act. In fact, it was the Securities Act which was read to require such procedural safeguards and not the Sherman Act itself.

statute, DOT 108 ("the policy of another statute," Id. at 349), and from the general procompetitive purposes and effects which can arise from properly conducted industry self-regulation ("or otherwise", Id.) As the jury was instructed below:

> "Trade Associations may set standards which are restraints but which, if fairly and objectively established and applied, are not unreasonable restraints of trade." (App. 29a)

However, like the Exchange in *Silver,* the Associations acted outside the scope of their authority to engage in self-regulation and, therefore, the Associations' refusal to certify boat trailers using the Moores' Model 701 light was likewise an unreasonable restraint of trade in violation of section 1 of the Sherman Act.

The Associations exceeded the scope of industry self-regulation which is permissible under the Sherman Act by treating the Moores, who were not members of the Associations, in a discriminatory and unreasonable manner, with an anticompetitive purpose, in a manner diametrically opposed to that in which members of the Associations were treated under the certification program.

Unlike the Ninth Circuit's decision in *Northwest Stationers,* which held that the lack of procedural safeguards alone mandated a finding of Sherman Act liability, the Seventh Circuit fully analyzed the competitive significance of the Associations' actions, and the lack of justification for these actions, and properly held these actions to be an unreasonable restraint of trade in violation of section 1 of the Sherman Act.

In *Northwest Stationers,* this Court summarized the types of concerted refusals to deal which, because of their

pernicious effect on competition and lack of any redeeming virtue, can conclusively be labeled unreasonable restraints of trade. (See *Northern Pacific R. Co. v. United States,* 356 U.S. 1, 5 (1958)) stating:

> "In these cases, the boycott often cut off access to a supply, facility, or market necessary to enable the boycotted firm to compete, *Silver,* supra; *Radiant Burners, Inc.,* supra, and frequently the boycotting firms possessed a dominant position in the relevant market, E.g., *Silver,* supra; *Associated Press,* supra; *Fashion Originators' Guild,* (citations omitted.) In addition, the practices were generally not justified by plausible arguments that they were intended to enhance overall efficiency and make markets more competitive. *Northwest Stationers,* 472 U.S. —, 86 L. Ed 2d at 211.

The Associations' concerted refusal to deal with the Moores falls squarely within this proscribed area. Thus, the Seventh Circuit correctly held that these actions can conclusively be held an unreasonable restraint of trade. Market power, coupled with resultant exclusion from the relevant market, without justification derived from proper industry self-regulation, results in Sherman Act liability. *Silver,* supra, *Northwest Stationers,* supra.

A. The Associations Occupied a Dominant Position in The Boating Industry Enforced Through Its Certification Program

The Associations occupied a dominant position over, *inter alia,* boat trailer and boat trailer light manufacturers and enforced this immense power through its certification program. Without the certification granted by the Associations, it was impossible to be a viable competitor in the marketplace. See *American Soc. of Mech. Engr's v. Hydrolevel Corp.,* ("Hydrolevel") 456 U.S. 556 at 559, 570,

("ASME wields great power in the Nation's economy . . . Obviously, if a manufacturer's product cannot satisfy the applicable ASME code, it is at a great disadvantage in the marketplace.")

Combinations, such as the Associations, take away the freedom of competition from those who do not comply with the combination's directives or whom the combination boycotts. As this Court noted in *Northwest Stationers*: "the New York Stock Exchange (in *Silver*) occupied such a dominant position in the securities trading markets that the boycott would devastate the non-member." 86 L. Ed 2d at 209. See also, *Fashion Originators'*, supra, " . . . the combination exercised sufficient control and power in the women's garments and textile businesses 'to exclude from the industry those . . . who do not conform'" 312 U.S. at 466; and *Klor's v. Broadway-Hale Stores,* 359 U.S. 207 (1959), "a wide combination consisting of manufacturers, distributors, and a retailer . . . takes from [the boycotted firm] its freedom to buy . . . in an open competitive market and drives it out of business. . . ." 359 U.S. at 745.

The Seventh Circuit below properly recognized the immense power possessed by the Associations (App. 15a), a combination of competitors acting together under the umbrella of a trade association. The Seventh Circuit recognized:

1) Membership in the Associations and participation in their certification program was a prime ingredient for success as a boat trailer manufacturer. (App. 15a).

2) The Associations' Director of Engineering could not recall any one major manufacturer or dis-

tributor who was not a member of the Associations. (App. 15a).

3) The record showed an immediate 86% decrease in Model 701 sales to members of the Associations after the Associations announced the withholding of certification from any trailer manufacturer using the Model 701 light. (App. 15a).

4) The denial of the Associations' certification to a trailer manufacturer which used Model 701 lights was a cause of the financial demise of that company. (App. 7a-8a n5).

Thus the Seventh Circuit was correct in concluding that the Associations possessed dominant market power, making the Associations' certification crucial for survival in the market. (App. 15a).

B. Because of the Market Power Possessed by the Associations the Denial of Certification Effectively Excluded the Moores from the Market in Which They Sought to Compete.

The Associations' refusal to certify any boat trailer using the Moores' Model 701, coupled with the Associations' market power, resulted in the Moores' Model 701 light being effectively excluded from competing in that market.

The immense power which the Associations wielded, and the dramatic impact their boycott had, are shown in the table setting forth the sales of the Model 701 lights, during and after the Associations' boycott (App. 12a n10). After the September 29, 1976 Association annual meeting where the boycott was instituted, sales of the Model 701 to Association members plunged 86%. This occurred in spite of the fact that this quarter was normally the quarter with heaviest sales.

Sales to Association members dropped further in 1977, and were even lower in 1978. In 1979, the first full year after the Associations' blackball was lifted, Model 701 sales rose 479% above 1978 sales. The next year, 1980, Model 701 sales to Association members increased 575% above 1979. In the first nine months of 1981 (the latest figure available at time of trial), Model 701 sales to Association members had already increased 407% over the entire year's sales for 1980. (App. 12a n10)

These sales figures dramatically demonstrate that it was the Associations' concerted refusal to certify boat trailers using the Model 701, that essentially excluded the Moores from selling the Model 701 in this market.

C. Because the Associations' Denial of Certification was Discriminatory, Unreasonable and With Anti-Competitive Purpose The Associations Exceeded the Scope of Permissible Industry Self-Regulation and Violated the Sherman Act.

The Associations' professed standard for participation in its certification program—compliance with DOT 108—itself is not attacked by the Moores nor by the court below. Proper industry self-regulation, including the fair and reasonable setting and enforcement of industry standards can have many laudable purposes and effects. As such, it does not violate the Sherman Act, see L. *Sullivan,* Law of Antitrust, 247-250 (1977), *Radiant Burners,* supra, at 658-659.

The Seventh Circuit below recognized the difference between an attack on the very rules developed to implement self-regulation, and an attack on the arbitrary or discriminatory application of those rules:

> " . . . the issue facing that panel [*Vogel v. American Society of Appraisers,* 744 F.2d 598 (7th Cir. 1984)] (i.e., enforcement of trade associations' by-laws) is far different from the issue facing this panel (i.e. arbitrary exclusion of a product from the market by a trade association)". (App. 17a n14)

The Seventh Circuit also recognized that the Associations' immense market power, coupled with the Associations' ability to effectively foreclose a competitor from that market by withholding the Associations' certification, required the Associations' certification to be equally available to members and non-members alike, on a reasonable and objective basis, see *Hydrolevel,* supra, *Radiant Burners,* 364 U.S. at 658.

The Seventh Circuit stated:

> "It is clear that when an Association takes on the responsibility of self-regulation by issuing a certificate of approval, that certification must be equally available to qualifying Association members and non-Association companies." (App. 15a-16a)

In accordance with *Silver,* in order for a concerted refusal to deal (the Associations' boycott of the Model 701), to escape liability under the Sherman Act, the exclusion must be justified as properly conducted, permissible industry self-regulation ("justification derived from the policy of another statute or otherwise". *Silver,* 373 U.S. at 347-349).

No such justification was derived here. The Associations administered the certification program discriminatorily, unreasonably, and with anticompetitive purpose. (App. 16a, 20a, 31a n23). The Associations admitted at trial that prior to 1978, when their procedure for certifica-

tion compliance was changed (which occurred after the Model 701 boycott and the filing of this lawsuit), an Association certified trailer could have lights whose certificate of approval had been *revoked* by government authorities. (App. 11a) At all times the Model 701 held valid certificates of approval from every government agency which required such certificates. (App. 4a)

The Associations also admitted that the Moores' Model 701 light was the *only* product to which the Associations ever applied sanctions. (App. 23a) As the Associations' Director of Engineering testified "we haven't gone out and tried to make any trouble with my manufacturers by filing any complaint [sic] with them". (App. 11a)

The procedure followed by the Associations in administering their certification program to members was substantially different from the manner in which they administered the program to the Model 701. If a member's products were found not to comply with the Associations' certification standards, the matter was taken up by the Association with its member, and the member was permitted to change the product while the product continued to participate in the certification program. (App. 21a-22a)

Wesbar, an Association member who was in direct competition with the Moores, and who served on the Associations' Certification Committee that boycotted the Model 701, had compliance problems with its lights at the same time it submitted a report to the Associations critical of

the Model 701. However, in Wesbar's case, the Associations merely sent a letter to Wesbar suggesting that their lights be brought into compliance. (App. 22a) At no time were Wesbar lights denied participation in the Associations' certification program. (see *Hydrolevel,* supra, wherein the facts are parallel, involving a direct competitor, serving on the certification committee, who submitted a critical report to exclude a competitor).

The Moores, however, were not given an opportunity to participate in or respond to the Associations' decision to withhold certification from any trailer manufacturer using the Model 701 light, which opportunity the Associations routinely gave to their members. (App. 21a-23a) This further supports the conclusion that the Associations' preclusion of the Model 701 from this market was discriminatory and unreasonable.

As in *Silver,* supra, where this Court looked to the Securities Exchange Act to determine the reasonableness of the Exchange boycott, the court below determined that the Associations had failed to grant the Moores any notice and participation as provided by the very federal statute (DOT 108) which the Associations had adopted as their standard for self-regulation. (App. 23a) While such notice and participation were provided to the Associations' members, none of these safeguards provided for by DOT 108 were granted to the Moores, because the Associations felt,

in the Moores case, that "it would have been too time consuming". (App. 23a)

The record establishes that the Associations fabricated evidence to support their boycott by inserting the wrong bulb holder in the Model 701 lamp housing which they submitted for certification testing, and had improper tests conducted on the misassembled Model 701. (App. 21a, 31a n23) As the Seventh Circuit concluded:

> "Thus, the record in this case certainly supports a finding of anticompetitive purpose". (App. 31a n23)

The Associations assert that the Court of Appeals acknowledged that "the certification program itself is a commendable effort on the part of the Association to promote compliance of the federal standards". (App. 20a; PB 10) What Petitioners omit is the remainder of the Seventh Circuit's statement which states ". . . however, the record discloses, and the jury certainly was entitled to infer, that the *implementation* was arbitrary and denied the Plaintiffs' Model 701 even minimal due process prior to the sanctions imposed." (App. 20a) (Emphasis added)

This case did not challenge the standards the Associations chose to use—DOT 108—but the discriminatory manner by which the Associations applied the standards to the Model 701. The Associations clearly exceeded the bounds of proper industry self-regulation and violated section 1 of the Sherman Act. The Seventh Circuit correctly affirmed the jury's decision.

II. THE SEVENTH CIRCUIT'S DECISION BELOW IS IN COMPLETE ACCORD WITH THIS COURT'S DECISION IN NORTHWEST STATIONERS.

The Associations assert that the Seventh Circuit below, like the Ninth Circuit in *Northwest Stationers,* "predicated antitrust liability solely upon the procedural process employed by the Petitioners". (PB 9) As the record below establishes, the Seventh Circuit's analysis in declaring the Associations' concerted efforts to be an unreasonable restraint of trade followed the proper analysis as set forth in, *inter alia, Silver.* Clearly, the Seventh Circuit did not rest its decision solely on the lack of procedural protections afforded the Moores by the Associations.

The Seventh Circuit's decision below, unlike the Ninth Circuit in *Northwest Stationers,* relied on evidence of the Associations' immense market power resulting in an effective foreclosure of the Model 701 from competition in the market, with no justification derived from permissible industry self-regulation. The Ninth Circuit in *Northwest Stationers,* instead, relied solely on a finding of a lack of due process, without considering the issues addressed by the Seventh Circuit below.

A. In Northwest Stationers There Was No Evidence of Northwest's Market Power or of Pacific's Foreclosure From Competing in the Market by Being Expelled from the Cooperative.

In *Northwest Stationers,* Petitioner, Northwest Wholesale Stationers, ("Northwest"), was a purchasing cooperative made up of approximately 100 office supply retailers

in the Pacific Northwest states. 472 U.S. at —, 86 L. Ed. 2d at 206. Retailers that were not members of the cooperative were allowed to purchase wholesale supplies from Northwest at the same price as members. However, at the end of each year, Northwest distributed its profits to members in the form of a percentage rebate on purchases. Id.

The Respondent, Pacific Stationery and Printing, ("Pacific"), had total sales in fiscal 1978 of approximately 7.6 million dollars, 86 L. Ed. 2d at 206. It was undisputed that Pacific received approximately $10,000 in rebates from Northwest in 1978, Pacific's last year of membership. This rebate represents 0.13% of Pacific's total sales in 1978. Id. at 207.

Pacific was not foreclosed from the market, but was allowed to continue buying from the Northwest co-op. Thus, the extent of Pacific's competitive injury, which it claimed should mandate a finding of an unreasonable restraint of trade, was a loss of a rebate which equalled 0.13% of its total sales.

As this Court stated, "beyond a possible inference of loss from this fact [the loss of the $10,000 in rebates], however, the record is devoid of allegations indicating the nature and extent of competitive injury the expulsion caused Pacific to suffer." 86 L. Ed. 2d at 207. The Ninth Circuit predicated its finding of Sherman Act liability on Northwest's refusal to deal with Pacific on an "equal footing". The "equal footing" upon which the Ninth Circuit predicated liability was the loss of rebates representing a mere 0.13% of Pacific's sales in 1978.

In fact, the record established that Pacific's sales volume actually increased each year after its expulsion from

Northwest. Pacific's sales increased by 8%, 17% and 32%, respectively, the three years following its expulsion. (Reply Brief of Petitioner Northwest, p. 4) Clearly, there can be no finding of competitive injury from market foreclosure, when the company actually thrives in the market from which it is alleged to have been foreclosed.

Unlike Pacific, the Moores' sales of the Model 701 to Association members were devastated by the boycott; sales immediately dropped 86% after the boycott, clearly demonstrating the catastrophic competitive injury the Moores suffered as a result of the exclusion by the Associations. A likewise dramatic rise in Model 701 sales occurred after the Associations' boycott was lifted in late 1978.

Northwest could not be guilty of a concerted refusal to deal with Pacific when Northwest's members continued to conduct business with Pacific. The only possible inference of loss was a loss of a rebate equalling 0.13% of sales for 1978. Pacific's sales in the market actually increased, and Pacific thrived under the alleged boycott.

B. In Northwest Stationers There was no Evidence That Northwest's Expulsion of Pacific was not Justified as Proper Industry Self-Regulation.

In *Northwest Stationers,* there was no evidence of market power or resultant exclusion from the market, but there was evidence that the expulsion was justified as proper industry self-regulation. Pacific was expelled from the Northwest co-op because they "apparently violated another of Northwest's by-laws". Id. at —. Northwest was

acting within the scope of its authority to carry out proper industry self-regulation by enforcing its by-laws. There was no evidence that this by-law was arbitrarily or unreasonably applied to Pacific, nor that they were expelled for an anticompetitive purpose.

The Moores, however, were victims of discriminatory and unreasonable application of the Associations' certification program, with certification withheld for an anticompetitive purpose and without the notice and participation in the certification determination which was routinely afforded the Associations' members. The difference between the two cases is dramatic.

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CONCLUSION

The opinion of the Seventh Circuit below is in complete accord with this Court's decision in *Northwest Stationers*. The Seventh Circuit below properly based its decision on a finding of the Associations' market power, the exclusion of the Moores' Model 701 light from the market and the lack of any justification for the exclusion arising from properly conducted industry self-regulation.

For these reasons, the Associations' Petition for a writ of certiorari should be denied.

Respectfully submitted

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September 1985

UNITED STATES COURT OF APPEALS
SEVENTH CIRCUIT

Nos. 83-2148, 83-2201

DENNIS G. MOORE and GEORGE R. MOORE,

Plaintiffs-Appellees,
Cross-Appellants,

v.

BOATING INDUSTRY ASSOCIATIONS,
TRAILER MANUFACTURERS ASSOCIATIONS,
and DONALD I. REED,

Defendants-Appellants,
Cross-Appellees.

Argued May 30, 1984

Decided Jan. 30, 1985

As Amended Feb. 11, 1985

Before CUMMINGS, Chief Judge, COFFEY, Circuit Judge, and WYATT, Senior District Judge*

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* The Honorable Inzer B. Wyatt, Senior District Judge for the United States District Court for the Southern District of New York, is sitting by designation.

COFFEY, Circuit Judge.

This is an appeal from a jury verdict in favor of the plaintiffs, Dennis and George Moore, against two affiliated Marine industry trade associations and one of their employees, Donald I. Reed. The jury found that the defendants violated section 1 of the Sherman Act, 15 U.S.C. § 1,[1] disparaged the plaintiffs' product and violated the Illinois Consumer Fraud and Deceptive Business Practices Act, Ill.Rev.Stat. ch. 121½, § 261 *et seq.* It returned a verdict on all the claims in the amount of $200,000. On post-verdict motions, the trial court denied the defendants' motions for judgment n.o.v. or a new trial on the issue of the Sherman Act violation, but ordered a remittitur of damages from $200,000 to $167,201. The district court, however, overturned the jury verdict finding that the defendants had committed the common law tort of product disparagement and had violated the Illinois Consumer Fraud and Deceptive Business Practices Act. Judgment was entered in the amount of $501,603 after trebling the $167,201 in damages. The defendants, Boating Industry Associations ("BIA"), Trailer Manufacturers Associations ("TMA"), and Donald I. Reed ("Reed"), appeal the jury verdict contending: (1) that there was insufficient evidence to establish any § 1 Sherman Act violation; (2) that the jury was erroneously instructed as to the law establishing such liability; and (3) that they were "ambushed" by the plaintiffs in their presentation of their damage evidence, or in the alternative, that the evidence presented was legally insufficient. The plaintiffs' cross-appeal claiming that the district court erred in granting judgment

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[1] Section 1 of the Sherman Act provides:

"Every contract, combination in the form of trust or otherwise, or conspiracy, in restraint of trade or commerce among the several states . . . is illegal. . . ."

n.o.v. on its common law product disparagement and Illinois statutory claims. We affirm.

I.

Before describing the evidence presented in this case, it would be helpful to detail the federal and state regulations which govern the manufacture of boat trailer lights. The Federal Motor Vehicle Safety Standards, 49 C.F.R. Part 571, promulgated by the National Highway Traffic Safety Administration ("NHTSA") of the Department of Transportation ("DOT"), pursuant to the National Traffic and Motor Vehicle Safety Act, 15 U.S.C. § 1391, provide for the regulation of boat trailer lights. One of those standards, Standard 108, regulates the production requirements of tail lights and their associated equipment by requiring not only that boat trailers be equipped with a tail lamp, stop lamp, rear and side reflectors, side-mark lamps, turn signal lamps, and clearance lamps, but also that those lights conform to the photometric or brightness levels promulgated by the Society of Automotive Engineers. *See* 49 C.F.R. § 571.108 S4.1.1.

The DOT does not require the submission of a laboratory test report proving that the light complies with Standard 108, but instead permits self-certification by the manufacturer of the light who may indicate compliance by placing a "DOT" symbol on their lamps. Compliance with DOT's Standard 108 is accomplished either through self-initiated testing by the NHTSA or through a petition to commence a proceeding filed with the NHTSA by "any interested person" (including a manufacturer) who believes that the lighting equipment does not comply with the regulatory standards. 15 U.S.C. § 1412; 49 C.F.R.

§ 552. If such a petition is filed, NHTSA, within 120 days from the time of filing, must either grant the petition and commence a proceeding by investigation, or deny the petition and publish the reasons for its denial. 15 U.S.C. § 1410a(d). If in a proceeding commenced by NHTSA it is determined that the tail lights marked with the DOT symbols do not conform to Standard 108, the vehicle or trailer manufacturer using the lights will not be subject to civil penalty or recall if such manufacturer can establish that it did not have reason to know in the exercise of due care that the equipment did not conform with federal safety standards. 15 U.S.C. section 1397(b)(2).

Most states generally follow the federal regulatory scheme. However, the states of Virginia and California require affirmative certification by their state officials prior to sale of the lights in their states. The required photometric or brightness levels for tail lights in those states are substantially identical to the federal statutory requirements contained in Standard 108.

One of the plaintiffs, Dennis Moore, testified that he and his father, George Moore, entered the boat trailer light manufacturing business in the early 1970's, their plant being located in Livermore, California. In 1974, they introduced their new "Dry Launch Light Model 701" ("Model 701").[2] This light was certified as being salesworthy by the states of California and Virginia, and by the American Association of Motor Vehicle Administrators. Subsequently, in 1975, the California Highway Pa-

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[2]This model consisted of seven separate lights. The defendant also marketed several other lights, including a "Model 501" light that consisted of five different functional lights.

trol ("CHP") purchased a sample pair of the Model 701 light, tested the sample and found that its sidelights were not in compliance with the photometric requirements of Standard 108. Dennis Moore testified that after he was notified that the lamp had failed the test he traveled to CHP headquarters where he explained to the person in charge of the compliance program, a Mr. Sheppard, that because of the unique design of the Model 701, the California authorities had improperly tested these lights.[3] However, subsequent to this encounter he in fact did make certain other changes in the design of the light and submitted a test report to the CHP from a CHP-approved private laboratory stating that the Model 701 complied with the required photometric output. Thereafter, in September of 1976, the CHP conducted further tests and determined that the lights again failed to meet the Standard 108 photometric output requirements. At trial, Dennis Moore explained this discrepancy by stating that the CHP had not tested the improved version of the Model 701, but had in fact tested an earlier model.

At this time, the BIA and TMA (hereinafter "Association") were holding their yearly meeting, which is scheduled to coincide with the annual industry trade show. The industry show is held to enable the manufacturers,

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[3]At trial, there was a disagreement between the parties over whether this testing by the CHP was properly performed wherein the main lens of the tail light was masked while the sidelight was being tested for its photometric output. To test the sidelight lamp, it was the usual procedure to mask the tail light lens. However, because of the design of the 701, the tail light lamp was to be used to increase the photometric output of the sidelight lamp. It was established at trial that the law allows the testing of the sidelight without masking the tail light lamp.

distributors, and dealers to make purchases for the forthcoming boating season. Prior to the 1976 trade show, Donald Reed, Director of Engineering for the BIA and the TMA and administrator of their certification program, received a test report critical of the Model 701 from Wesbar Corporation, a member of the Association which also happened to be the manufacturer of a tail light in direct competition with Model 701. Wesbar told the Association that a copy of this report had been sent to the DOT and the CHP. Reed called those two agencies and was advised that both the DOT and CHP would purchase the Model 701 on the market and conduct their own separate tests.

The Moores assert that the unlawful conduct commenced at the time of the Association's annual meeting held on September 29, 1976. Reed testified that while addressing members at the Association meeting, he was questioned from the floor by a representative of E-Z Loader about government investigations involving several boat trailer lights. He insisted that only after being pressed did he mention that the Model 701 light was under investigation as were two other manufacturers' tail lights. He further testified that he did not contact the Moores after the meeting since he was advised by his lawyer that the Moores desired that all further communications be made to their attorney.

A Mr. Gromlovitz, a boat trailer manufacturer, who testified for the plaintiffs, stated that he was present during the Association's meeting. He testified that at this meeting Mr. Reed stated, in response to a question from the floor, that the 701 light was not DOT approved. Mr. Gromlovitz stated that he was told by an Associa-

tion official the following day that if his company used the Model 701 on his trailers, the Association would deny his trailers the Association's certification. He attended the trade show and was present at the Association's meeting since he had been advised by others in the industry of the prestige and importance in belonging to the Association, and, apparently, he believed that Association membership and participation in its certification program would enhance the sales of his product.[4] He testified that he had designed a trailer specifically for use with the Model 701 light, and that he was pleased, as were others in the industry, with the 701's performance and resistance to water.[5] According to Mr. Gromlovitz, the Model 701

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[4]Apparently because sales to dealers at trade shows are often made in a package (boat, trailer, etc.) it helped to have the entire "package" approved by the Association. However, the parties dispute the interpretation to be placed upon portions of Mr. Gromlovitz's testimony. When asked if it was important that his company participate in the TMA certification program, Mr. Gromlovitz responded "[o]h, yes, mainly because boating manufacturers had asked us to join the BIA and TMA." The defendants stress that Gromlovitz was referring to the importance of membership in the organization and not participation in the certification program. However, as explained by Reed, the certification program was known at various times as the "BIA" and "TMA" certification program. Further, Gromlovitz's answer was in direct response to a question inquiring as to the importance of the certification program. Finally, Gromlovitz later testified that he expressed his concern to an Association official regarding the effect of Reed's statement at the meeting, "I said, 'I am concerned because we have developed a boat line trailer around the Dry Launch light. We have to be certified and I can't be certified using that Dry Launch light. . . .'"

[5]Mr. Gromlovitz's company which manufactured "Rebel" trailers, filed for bankruptcy in the following year. Gromlovitz's company continued to use the Model 701 even after being told its trailer would not be certified, apparently because the trailer

(Continued on following page)

was especially effective for use with his company's "drive-on" trailer, which could be backed into and submerged in the water. These trailers were new to the industry in 1975 and 1976.

On the day after the Association's meeting, Dennis Moore was informed by Mr. Gromlovitz of the Association's statement concerning the lack of DOT approval. He testified that he immediately went to the Association headquarters at the convention to get an explanation of the problem and brought with him copies of the 701's certification of approval from the states of California and Virginia. He further testified that he gave the Association the phone numbers of the various governmental agencies that would verify their approval of the Model 701 and further stressed to the officials the importance that the matter be resolved while the convention was in progress. Association officials assured him they would look into the matter; however, Moore stated that they never contacted him even though he made subsequent efforts during the show to speak with the Association representatives in an attempt to resolve the matter. He further testified that he called the CHP and was advised his certification was

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(Continued from previous page)

was already designed specifically to incorporate the Model 701. The plaintiffs suggest that the denial of the participation in the certification program led to his company's financial demise. Mr. Gromlovitz, however, was not sure what had happened to the company since he had left it within the interim, but he thought that the company was in "pretty good shape" when he left. However, Gromlovitz left his company six months after the Association's September 1976 meeting denying certification to any trailer that used the Model 701. Thus, the full effects of the Association's conduct may not have been felt by the company at that time, and the jury certainly could infer that denial of the certification may have helped cause its financial demise.

still valid, but that the lights were being tested.[6] In October of 1976, the Association sent a single Model 701 light to a private testing laboratory in Ann Arbor, Michigan. Moore testified that the model the Association sent for testing was improperly assembled.[7] The Association also sent a pair of Model 701 lights to the CHP in November of 1976. The CHP's report indicated that the light failed to meet the requisite photometric requirements. After being advised by the CHP as to the test results, Moore traveled to Sacramento and, after examining the lights, pointed out to the officials that the right and left rear lamplights had been improperly inverted before testing. Thus, the test results were rejected by the CHP and the lights were once more tested in early January, 1977. In March, 1977, the Moores received a letter from the CHP stating that the lights complied with the photometric requirements.[8]

On January 17, 1977, the Association sent a letter to the Moores stating that it had received information regarding the failure of the Model 701 light assembly to

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[6]It was at this time that he went to the CHP headquarters in Sacramento, California and, upon inspecting the lights under examination, told the CHP officials that the lights they were testing were the old version and not the improved version of the light.

[7]Mr. King, the person who performed the test at the Ann Arbor facility, indicated that the Model 701 may also have been improperly tested as the back lens again was masked, thus decreasing the photometric output of the sidelight.

[8]Apparently a mistake was made by the CHP in its March 1977 letter in that several of the tests indicated the sidemarker lights did not fully comply with Standard 108. The Moores subsequently received another letter in March 1978 stating that the lights were in fact not in complete compliance with the applicable standards.

comply with Standard 108 on two separate occasions.[9] The letter went on to state that the Model 701 would not be certified by the TMA and that it would notify TMA members that they could not use the light if they wished to continue with their TMA certification. The letter invited a response from the Moores, but none was forthcoming. Then on February 3, 1977, Reed and the Association issued a "Technical Bulletin" stating that the TMA would refuse to certify any trailers using the "Dry Launch Model 701" light. After learning of the substance of this Technical Bulletin from another source, the Moores commenced this litigation in April of 1977. Reed testified that after learning in October 1978 of the California approval of a redesigned Model 701, the Association issued another Technical Bulletin approving the Model 701 for trailers participating in their certification program.

The plaintiffs introduced, through the use of exhibits, numerous letters to other trailer light manufacturers from

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[9]In their brief, the defendants state that CHP retesting, which occurred in January of 1977, conclusively demonstrated that the lights were not in compliance with the standards, thus inferring that it had a legitimate reason to deny certification. However, the evidence discloses that the Association had no knowledge of these tests at the time it sent its letter to the Moores at the end of January, 1977 stating that it would not certify any Association member's product if it used the Model 701 light. The letter referred to two tests—one conducted in October of 1976 by the private laboratory in Ann Arbor and the other conducted in November of 1976 by the CHP—in which those lights sent for testing were found to be improperly assembled. It is apparent that the Association did not rely on the January 1977 test in denying certification, but instead relied on the two previous tests where the lights sent for testing by the Association had been improperly assembled. Thus, at the time of the March 1977 letter, both the Moores and the CHP, as evidenced by the March 1977 letter, believed that the Moores' light was in compliance.

the CHP warning those manufacturers of their non-compliance with Standard 108. In fact, Mr. Sheppard, the CHP Director of Engineering, testified that approximately 55% of the lights tested failed to meet the requirements of Standard 108. Mr. Reed admitted on cross-examination that, prior to the time more stringent controls for testing were instituted in 1978, an Association certified trailer could contain a tail light whose certificate of approval had been previously revoked by one of the states that tests these lights. Reed also admitted that the only company the Association had taken action against for alleged failures to comply was the plaintiffs' company. In fact, even Wesbar, their competitor that submitted the non-compliance report to Reed, was having compliance problems with its own light during 1976 and had experienced problems before. When Dennis Moore later informed Reed of the compliance problems with Wesbar's lights in 1978, Reed responded by stating that he had contacted Wesbar regarding the problem and whatever problem there had been with the light apparently had been resolved. As the district court found in its order denying the defendants' motion for judgment n.o.v.:

> "[t]hey had no procedure to follow in those circumstances because their role had been primarily to facilitate compliance and the ability of manufacturers to certify compliance. Reed was not familiar with federal defect investigations. He never dealt with them because 'we haven't gone out and tried to make any trouble with my manufacturers by filing any complaint with them.' "

In April of 1978, the Moores were deposed by the defendants for two days concerning their business operations. Information that could not be provided, obviously,

were the sales figures for the Dry Launch lights during the years 1978 to 1981. At trial, Dennis Moore testified that he calculated his damages with a comparison of the differential in unit sales between the periods 1976 through 1979 and 1979 through 1981.[10] He also computed his average profit on the Model 701 for the period 1976 through 1979 as $2.78 per unit. He multiplied the lost unit sales by the lost profit to arrive at the $85,226 damage figure. As to the second element of his damage claim, Mr. Moore claimed that had he been allowed to make the original sales to the Association members, he would have sold additional

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[10]The unit sales for the Model 701 were:

Model 701 introduced into the market during the year 1974.	1974	50-100 pr.	
	1975	750 pr.	
Sept. 29. 1976—Meeting of the Association	1976	856 pr.	(820 for three quarters prior to statements)
		36 pr.	(last quarter after statement)
	1977	360 pr.	
Oct. 11, 1978	1978	244 pr.	
Technical Bulletin advising Association members that Model 701 was approved for use on members' trailers.			
	1979	1,042 pr.	
	1980	6,188 pr.	
through September	1981	25,246 pr.	

lights in both the after-market[11] and in the replacement market. He testified that since the sales in these markets were not as price competitive, his profit would have been $3.82 per pair of lights sold. To arrive at the total lost profits for after-market sales, he multiplied this amount by his estimated lost unit sales to arrive at an additional $81,976 in lost profits. Moore's total identifiable loss was $167,202 in lost profits.

At trial, the defendants claimed that they were unduly prejudiced by Mr. Moore's damage testimony since the plaintiffs had failed to update their responses to the defendants' interrogatories requesting the plaintiffs to list their damage claims. The defendants also asserted that the plaintiffs violated a pretrial order prohibiting testimony as to special damages. The district court judge, being sensitive to the defendants' claims of prejudice, made extraordinary provisions during the trial to allow the Moores' sales ledgers to be flown to Chicago in order that defendants would have an opportunity to examine them. He also allowed the defendants to depose Dennis Moore during the trial over the weekend and to recall Moore for further cross-examination. On cross-examination, Dennis Moore stated that during the period of time that Association members were not purchasing the Model 701 E-Z Loader, a boat trailer manufacturer and Association member, did purchase Model 500 lights from the Moores in 1978. The Association contended at trial that the Moores sold 19,000 lights to E-Z Loader; however, Moore disagreed

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[11]These are sales that take place in the dealers' showrooms or at various trade shows and are spurred by lights that are on the boat trailers. People see these lights that are associated with a successful product and are inclined to purchase those lights when they are in the market to make a tail light purchase.

that the sales were that large. He further testified that once members again began to purchase the Model 701, its price was cut from $6.74 to $4.50 per pair because of the increased purchases.

II.

A. Liability for Conduct.

Whether applying a rule of reason or *per se* analysis, the defendants assert that their conduct was not an unreasonable restraint of trade.[12] However, even if we find

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[12]Much has been written recently in this circuit concerning the applicability of the *per se* analysis to alleged "group boycotts." *See, e.g., Phil Tolkan Datsun v. Greater Milwaukee, Etc.*, 672 F.2d 1280 (7th Cir. 1982); *U.S. Trotting Ass'n v. Chicago Downs Ass'n, Inc.*, 665 F.2d 781 (7th Cir. 1981). Thus, we do not believe that it is necessary for us to go into an extended discussion describing the differences between the *per se* versus rule of reason analyses. Suffice it to say both "are employed 'to form a judgment about the competitive significance of the restraint.' " *N.C.A.A. v. Bd. of Regents of Univ. of Okl.*, — U.S. —, 104 S.Ct. 2948, 2962, 82 LEd2d 70 (1984) (*quoting National Society of Professional Engineers v. United States*, 435 U.S. 679, 98 S.Ct. 1355, 55 L.Ed.2d 637 (1978)). Traditionally, *per se* treatment is reserved to that type of conduct which courts have had experience with and have found to have a pernicious effect on competition, while the rule of reason analysis requiring an evaluation of the effect of the conduct upon the relevant market is reserved for all other types of challenged activity.

In assessing the conduct of the defendants in implementing their certification program, the district court commented "[i]f such programs are carried out arbitrarily and unreasonably, however, to call that a *per se* violation because it is a naked restraint or to call it a violation because it is an unreasonable restraint seems to be of little moment." Certainly where there has been a full-blown trial assessing the validity of the defendants' conduct, it does indeed become less important

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the defendants' conduct was an unreasonable restraint of trade, they further assert that the other element of a Sherman Act § 1 violation—an agreement, combination or conspiracy—is absent in this case.

Mr. Gromlovitz, testifying for the plaintiffs, stated in effect that he considered membership in the BIA and TMA and participation in the certification program a prime ingredient for success as a boat trailer manufacturer. Mr. Reed also testified that he could not recall any one major manufacturer or distributor who was not a member of the Association.[13] Further, the record shows a sharp decrease in Model 701 sales to members of the Association after the Association threatened the revocation of certification for any member using the plaintiffs' product. From this evidence, it is apparent that the certification program possessed market power. *See Phil Tolkan Datsun v. Greater Milwaukee, Etc.*, 672 F.2d 1280, 1286 (7th Cir. 1982) (failure to demonstrate the market power of an association fatal to a *per se* claim). It is clear that when an association takes on the responsibility of self-regulation by issuing a certificate of approval, that certification must be equally available to qualifying association members and

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whether we label the conduct a *per se* violation or a violation of the rule of reason. In instances where exclusionary action is taken and justified by reference to industry self-regulation, which may make it more difficult for a firm to compete, "the scope of the analysis is so spacious as it matters little whether the inquiry is described as one aimed at determining whether a *per se* rule governs or is one in which the rule of reason is being applied . . . ." L. Sullivan, *Handbook of Antitrust*, § 88, at 247-48 (1977).

[13]The district court concluded:

"There is no dispute here that the manufacturers were operating in a national market . . . ."

non-association companies. *See, e.g., Bogus v. American Speech & Hearing Ass'n.*, 582 F.2d 277 (3d Cir. 1978). Because of the complete lack of due process afforded the plaintiffs and their product by the Association in reviewing the Model 701's qualifications and the discriminatory manner in which certification was denied, the certification was not equally available and thus we believe the defendants' conduct in this case falls within the holdings of *Silver v. New York Stock Exchange*, 373 U.S. 341, 83 S.Ct. 1246, 10 L.Ed.2d 389 (1963) (and its progeny, *see, e.g., McCreery Angus Farms v. American Angus Ass'n.*, 379 F. Supp. 1008 (S.D.Ill. 1974), *aff'd., (unpub. order)*, 506 F.2d 1404 (7th Cir. 1974)), and *Radiant Burners v. Peoples Gas Co.*, 364 U.S. 656, 81 S.Ct. 365, 5 L.Ed.2d 358 (1961).

In *Silver*, the defendant, New York Stock Exchange, summarily ordered all members to cut all communication wires connected to the plaintiffs. The pliantiffs were individual over-the-counter traders who needed those connections in order to trade. No prior notice or opportunity for a hearing was given to the plaintiffs detailing the reasons for the cessation of business. One of the plaintiffs was allegedly forced out of business while the other's business was greatly diminished. *Silver*, 373 U.S. at 344-45, 83 S.Ct. at 1250. *Silver* did not automatically condemn the Exchange's actions as a *per se* violation. Instead it recognized that the Exchange's actions would violate § 1 of the Sherman Act "absent any justification derived from the policy of another statute or otherwise. . . ." *Silver*, 373 U.S. at 348-49, 83 S.Ct. at 1252-53. This became known as the *Silver* "exception," as subsequently labeled by this and other circuits. *See, e.g., U.S. Trotting Ass'n v. Chicago Downs Ass'n., Inc.*, 665 F.2d 781, 789 n. 14 (7th Cir.

1981) citing *McCreery Angus Farms v. American Angus Ass'n.*, 379 F.Supp. 1008, 1019 (S.D.Ill. 1974), aff'd (unpublished order), 506 F.2d 1404 (7th Cir. 1974); *see also Pacific Stat. & Printing v. Northwest Wholesale*, 715 F.2d 1393, 1397 (9th Cir. 1983), *cert. granted*, — U.S. —, 104 S.Ct. 1905, 80 L.Ed.2d 455 (1984).[14] Under this exception, an industry's attempt at self-regulation will be evaluated under the rule of reason, and will usually be found lawful (L. Sullivan, *Handbook of Antitrust*, § 88 at 253), as long

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[14]In *Trotting*, the sanctioning organization, the United States Totting Association ("USTA") urged its members, who were owners of race horses, to boycott two racetracks that had failed to join the USTA but were still enjoying the benefits of affiliation provided by that organization. Our court held that the *per se* rule of liability was improper. *Trotting* initially noted that there was no showing of a purpose to exclude competitors, and that a *per se* rule was inappropriate where the plaintiffs had been "free-riding" by enjoying the benefits without joining the organization. *U.S. Trotting Ass'n*, 665 F.2d at 788-89. The second basis for applying a rule of reason analysis was that the USTA's conduct fell within the *"Silver* exception" in that the level of restraint imposed on trade was of necessity required in order that it might accomplish the USTA's legitimate purpose. *Id.* at 789. Similar to the USTA in *Trotting*, the Association, in this case, urged its members not to deal with the plaintiffs. However, in this case, the jury obviously found that the Associations' conduct did not fall within the *"Silver* exception" because of the arbitrary manner in which the sanctions were imposed upon the plaintiffs' product. Further, as discussed later in the opinion, the jury in this case could well have determined that there was an anticompetitive purpose behind the Association's actions. *See infra* note 23.

Recently, a panel of this court rejected a plaintiff's request for a preliminary injunction where the plaintiff (a gem appraiser) had been expelled from an association after violating a by-law prohibiting the use of a fixed percentage fee for appraisal work. *See Vogel v. American Society of Appraisers*, 744 F.2d 598 (7th Cir. 1984). We mention *Vogel* only to note that the issue facing that panel (i.e., enforcement of trade association by-laws) is far different from the issue facing this panel (i.e., arbitrary exclusion of a product from the market by a trade association).

as procedural safeguards are employed to assure that the restraints are no more extensive than necessary to accomplish the association's legitimate purpose. *Id.; see also, Silver,* 373 U.S. at 364-67, 83 S.Ct. at 1260-62.

In holding the Exchange liable, *Silver* noted that by failing to accord the plaintiffs due process "the Exchange has plainly exceeded the scope of its authority under the Securities Exchange Act to engage in self-regulation and therefore has not even reached the threshold of justification. . . ." *Id.*[15] In noting the importance of a proper review by the sanctioning organization prior to its denial of a valuable service, *Silver* stated "[i]n addition to the general impetus to refrain from making unsupportable accusations that is present when it is required that the basis for charges be laid bare, the explanation or rebuttal

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[15]After holding that the self-regulation imposed upon the Exchange by the Securities and Exchange Act of 1934 did not exempt the Exchange from the anti-trust laws, *Silver* stated:

> "[T]he collective refusal to continue the private wires occurred under totally unjustifiable circumstances. Notwithstanding the prompt and repeated request, the petitioners were not informed of the charges underlying the decision to invoke the Exchange rules and were not afforded any appropriate opportunity to explain or refute the charges against them."

Silver, 373 U.S. at 361, 83 S.Ct. at 1259. The Court went on to state that "it is clear that no justification can be offered for self-regulation conducted without provision of some method of telling a protesting non-member why a rule is being invoked so as to harm him and allowing him to reply in explanation of his position." *Id.* "Indeed, the aims of the statutory scheme of self-policing . . . are defeated when an exchange exercises its tremendous economic power without explaining its basis for acting, for the absence of an obligation to give some form of notice and, if timely requested, a hearing creates a great danger of perpetration of injury . . . ." *Id.*

offered by the non-member will in many instances dissipate the force of the *ex parte* information upon which an exchange proposes to act." *Id.* at 362, 83 S.Ct. at 1259. "Hence the affording of procedural safeguards not only will substantively encourage the lessening of anti-competitive behavior outlawed by the Sherman Act but will allow the anti-trust court to perform its function effectively." *Id.* at 363, 83 S.Ct. at 1260. Thus, by focusing on the use of *ex parte* information, the absence of input by the censured non-member, and the failure to explain the decision reached, *Silver* certainly requires that before a business association takes action which will affect a non-member's ability to compete in a particular market, some sort of notice and hearing must be provided in order to prevent abusive practices by an organization that wields considerable market power. Courts will normally not intrude into the decision-making process of a trade organization so long as these minimal protections are provided. *See McCreery Angus Farms,* 379 F.Supp. at 1010-11; *see also* L. Sullivan, *Handbook of Antitrust,* § 88 at 253. However, where the affected party is not allowed to present its case in defense of its product prior to imposition of sanctions and where adopted industry standards are applied in a discriminatory manner (*see Radiant Burners v. Peoples Gas Co.,* 364 U.S. 656, 658-59, 81 S.Ct. 365, 366-67, 5 L.Ed.2d 358 (1961))[16] and a competitor is thus harmed in the market in which he seeks to compete, liability will attach.

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[16]In *Radiant Burners,* the Court held that the alleged discriminatory treatment in issuing a seal of approval to a non-member of the defendant association stated a valid cause of action under § 1 of the Sherman Act; *see also, Eliason Corp. v. National Sanitation Foundation,* 614 F.2d 126, 129 (6th Cir. 1980).

In applying the controlling precedent just discussed, we must assess the record presented in this case and consider the evidence and its inferences in the light most favorable to the plaintiffs in determining whether the defendants were entitled to judgment n.o.v. *See, e.g., William Inglis, etc. v. ITT Continental Baking Co.*, 668 F.2d 1014, 1026 (9th Cir. 1981). On paper the certification program itself is a commendable effort on the part of the Association to promote compliance with the federal standards; however, the record discloses, and the jury certainly was entitled to infer, that the implementation of that program was arbitrary and denied the plaintiffs' Model 701 even minimal due process prior to the sanction imposed.

Concerning the lack of due process afforded the plaintiffs' product, Mr. Gromlovitz testified that during the Association's meeting in September, 1976[17] Mr. Reed stated that the Model 701 was not DOT approved. Reed's statement was based upon an unsubstantiated and *ex parte* report submitted to Reed from a competitor of the plaintiffs and member of the Association's certification committee, the Wesbar Corporation, and without doubt helped to convince the jury that the decline in the Model 701 sales during the latter portion of 1976 was attributable to his statement. *See* note 10. Dennis Moore also testified that after he heard what had transpired at the meeting he went to the Association booth with the Model 701's compliance certificates in hand. He was told by an official of the Association that they would look into the

[17]The trade show, where the meeting took place, is the boating industry's showcase where the major purchasing contracts for manufacturers and dealers are negotiated.

matter; however, Moore never heard anything further. Reed, on the other hand, testified that he understood that all subsequent contacts after the September trade meeting were to be through the attorneys for either side. However, as the district court found in assessing the jury's verdict, "[f]ollowing the meeting there appears to have been no real effort to discuss with the Moores the possible areas of noncompliance and the means of assuring compliance, although the adversarial posture of the matter from and after the meeting leaves it unclear whether such an approach was thereafter feasible." The Association did test the Model 701 to determine if it met the required photometric output requirements, but this testing occurred after the damaging statements had been made. This testing, which was not only performed improperly since the masking covered too much of the light but also performed on misassembled lights, was cited in the Association January 1977 Technical Bulletin as the reason for the denial of certification for the Model 701.[18]

It was also established that many manufacturers of boat trailer lights had experienced similar noncompliance problems that the Model 701 had experienced. Yet, their certificates of approval, like the Model 701's certificate, were never withdrawn by the State of California, appar-

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[18]The Association did send a letter dated January 17, 1977 to the plaintiffs telling the plaintiffs of the results of the Association's testing and inviting them to respond. The jury was free to reach the conclusion that this letter, given all that had occurred prior to its issuance, was not sufficient to establish the minimum due process protection. Further, it was only two weeks after mailing this letter that the Association, without apparently waiting for a response, sent out their Technical Bulletin threatening the revocation of its certification of approval for any member's trailer using the Model 701.

ently because the deficiences were not considered of such a severity to warrant revocation of the state's compliance certificate or they were corrected in a timely manner. In fact, it was revealed at trial that 55% of all lights tested by the CHP failed inspection. It was also revealed that Wesbar, an Association member, which was on the certification committee and submitted the report to Reed, had experienced similar problems in the past with the photometric output requirements. In that case, the Association sent a letter to Wesbar suggesting that if there was a problem the lights should be brought into compliance. However, upon receipt of the information, the Association did not conduct independent tests on the product or revoke Wesbar's certificate of approval for lights to be used on members' trailers; rather it contacted Wesbar and was assured by them that the compliance problems had been rectified. The plaintiffs also point to the BIA's certification program for its members trailers, which also followed federal Standard 108, where if upon reinspection by the Associations (such reinspection being performed on a regular basis) defects are found, the matter is taken up with the manufacturer, corrections made, and the product continues to be included in the certification program. As admitted by Reed on cross-examination, the only product ever sanctioned by the Association was the Model 701. The district court accurately summarized the evidence when it found that

> "[t]he Association and Reed had never inquired of anyone as to whether they had any information respecting other lights. They had not inquired of California as to its judgment as to whether compliance was so substantial as to jeopardize certification. The Moores were not advised of the intention to test these

> lights and therefore were unable to participate in any way in assuring themselves that the tests were properly conducted upon properly submitted lights. Indeed, they strenuously contended that the subsequent tests had been improper."

In fact, the regulatory procedures in effect at that time provided for the fair and expeditious resolution of the problem. The DOT is required by law to grant or deny, within 120 days, petitions by interested persons filed in respect of alleged non-conforming lights, and to state its reasons for denying a petition. *See* 15 U.S.C. 1410a; 49 C.F.R. § 554. If the DOT does investigate, a hearing is held where both sides are given a chance to present their case. *Id.* The Association apparently chose not to pursue this approach because, according to Reed, it would have been too time consuming. However, should an association of this nature decide to forego the legally established procedures, the least it should have done was to assure that the protections set forth in the federal statutes were afforded to the plaintiffs.

Finally, the Association argues that the photometric problems the plaintiffs had with the side marker light justify its conduct. However, those photometric problems were similar in nature to those experienced by other manufacturers of tail lights and do not excuse the Association's arbitrary application of its certification program that deprived the plaintiffs of the opportunity to develop a market for the Model 701. As the *Silver* Court noted, "[s]ince . . . the Exchange can offer no justification . . . for its collective action in denying petitioners the private wire connections without notice or opportunity for hearing . . . there is no occasion for us to pass upon the suffi-

ciency of the reasons which the Exchange later assigned for its action." *Silver,* 373 U.S. at 365, 83 S.Ct. at 1261.

The defendants attempt to distinguish *Silver, Radiant Burners,* and the cases following those cases on the basis that there was no "total foreclosure from dealing with members of the TMA." Defendants' reply brief at 18. However, it is clear from the figures presented at trial that the Association members were not purchasing the Model 701, as evidenced by the sales to Association members that dropped to 36 pairs during the later portion of 1976.[19] The defendants further argue that there was no market foreclosure since the plaintiffs made sales of their other models to several Associations members beginning in 1978. However, as previously noted, the sale of other tail light models to Association members cannot and does not legitimize the Association's conduct in threatening to revoke its certificate of approval if members used the

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[19]The defendants' attempt to distinguish *Silver* and *Radiant Burners* fails to convince us since, carried to its logical extreme, the basis for distinguishing these cases would be the difference between no unit sales and a one unit sale. The fact that the plaintiff's ability to compete against other tail light manufacturers in selling to trailer manufacturers in the Model 701 prototype market was substantially impaired is sufficient. *See Silver,* 373 U.S. at 344-45, 348 n. 5, 83 S.Ct. at 1250-51, 1252 n. 5 (where the Court noted that one of the plaintiff's businesses was substantially impaired); *Associated Press v. United States,* 326 U.S. 1, 17-18, 65 S.Ct. 1416, 1423-1424, 89 L.Ed. 2013 (1945) (where Court noted the effect of the Associated Press' by-laws put non-members at a competitive disadvantage). *See also, Assoc. Gen. Contractors of Cal. v. Cal. St. Council of Carpenters,* 459 U.S. 519, 528-29, 103 S.Ct. 897, 903-04, 74 L.Ed.2d 723 (1983) ("An agreement to restrain trade may be unlawful even though it does not entirely exclude its victims from the market."); *Indiana Federation of Dentists v. FTC,* 745 F.2d 1124, 1137 (7th Cir. 1984) (no *per se* group boycott where member dentists were willing to deal with insurers so long as insurers reviewed the complete patient treatment file).

Model 701. *See Silver,* 373 U.S. at 348-49 n. 5, 83 S.Ct. at 1252-53 n. 5. According to Gromlovitz, the Model 701 represented a new generation of lights that was especially resistant to water damage. Further, the record demonstrates that the Model 701, a seven-function light incorporating in one casing all of the federal regulatory lighting requirements, was introduced into the market in late 1974. Even considering the fact that the plaintiffs made sales of their other models in 1978 to Association members, this does not account for the fact that the Model 701 was a new product and that the plaintiffs were in essence precluded for a period of three years (1976 through 1978) from developing a market for direct sales of the Model 701 to trailer manufacturers.

Section 1 of the Sherman Act also requires that unlawful conduct result from a "contract, combination in the form of trust or otherwise, or conspiracy . . . ." 15 U.S.C. § 1. The defendants assert that even if their conduct is considered an unlawful restraint of trade, no proof was presented establishing that a contract, combination or conspiracy existed, and thus the jury verdict must be overturned. We disagree and note that there is sufficient evidence in the record to demonstrate that the members acted in response to the threat by the defendants to revoke the members' certificate of approval if they used the Model 701; thus, the necessary concerted action was established.

The defendants assert that in cases such as *Silver, U.S. Trotting Ass'n* and *McCreery Angus Farms,*[20] the

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[20]It appears that in these cases, the courts are more willing to find the requisite agreement when the association or trade

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requisite agreement was established from the fact that members of the organizations involved were subject to their organization's bylaws. The Association would distinguish this case on the basis that their members' participation in the certification program was voluntary. However, in *U.S. Trotting Ass'n* the requisite agreement was established through that association's reminding its members of the bylaws prohibiting members from racing their horses at non-USTA tracks. Members who violated this prohibition were subject to the revocation of their racing certificates. *See U.S. Trotting Ass'n*, 665 F.2d at 785, 788. This threatened sanction and the members' response provided the requisite concerted action. *See id.* at 788.[21] *See also, Gibson v. F.T.C.*, 682 F.2d 554, 568 (5th Cir. 1982). The Association, however, argues that it was Reed's unilateral decision to deny certification to members using the Model 701 and that the record is bare of evidence that any other association member participated in the de-

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organization was involved because these organizations typically act on behalf and for their members. Indeed, *McCreery* noted in passing that "[t]he mere involvement of an association generally would provide the requisite element of combination or conspiracy." *McCreery Angus Farms*, 379 F. Supp. at 1017. See also, Van Kalinowski, *Antitrust Laws and Trade Regulations*, ¶ 61.01[2] (1981); Symposium, *Trade and Professional Associations: The Antitrust Combat Zone*, 46 Antitrust L.J. 638, 640 (1977).

[21]As noted in *U.S. Trotting Ass'n*, "the term group boycott is . . . a very broad label for divergent types of concerted activity." 665 F.2d at 788 (*quoting Mackey v. Nat'l Football League*, 543 F.2d 606, 619 (8th Cir. 1976)), *cert. dismissed*, 434 U.S. 801, 98 S.Ct. 28, 54 L.Ed.2d 59 (1977). *See also, St. Paul Fire & Marine Insurance Co. v. Barry*, 438 U.S. 531, 552, 98 S.Ct. 2923, 2935, 57 L.Ed.2d 932 (1978). The question faced in *U.S. Trotting Ass'n* was whether the type of conduct engaged in by the association fell within the confines of the *per se* or rule of reason analysis. *U.S. Trotting Ass'n*, 665 F.2d at 788-89 and n. 11.

cision. Appellants' brief at 21. Reed, however, as the director of engineering, was acting on behalf of the Association that had cloaked him with the apparent authority necessary to act on its behalf. *See Am. Soc. of Mech. Engr's v. Hydrolevel Corp.*, 456 U.S. 556, 102 S.Ct. 1935, 72 L.Ed.2d 330 (1982). The members of the Association had agreed upon a certification program in an attempt to regulate themselves. Similar to the situation in *Trotting,* where the USTA gained compliance through the use of sanctions, Reed stated that Model 701 was not DOT approved and subsequently issued a Technical Bulletin advising the Association's members that certification would be denied to their products if they installed the Model 701 lights on their trailers. The members responded by not purchasing the Model 701 with the obvious effect of a drastic decline in the sales of Model 701. Nonetheless, the defendants assert that the reason their members did not purchase the Model 701 was the fact that they were afraid of government sanctions, such as a recall, if they used the "non-complying" light, and thus they engaged in a unilateral decision not to use the plaintiffs' light. However, it was the Association's January 1977 Technical Bulletin threatening revocation of the Association's certificate of approval, which the evidence discloses was a valued item used by manufacturers for marketing purposes, that was used as the mechanism to enforce the Association's will. This threat and the subsequent action on the part of the Association members in refusing to purchase the Model 701 is enough to establish the necessary concerted action.[22] Of course, the "agreement" by itself is not suffi-

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[22]The defendants argue in their reply brief at 26 that where circumstantial evidence is used to establish conspiracy that evi-

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cient to establish a § 1 Sherman Act violation. However, we hold that the record demonstrates sufficient unlawful conduct to establish a §1 Sherman Act violation and thus

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dence "must be inconsistent with any other rational conclusion." *Weit v. Continental Ill. Nat. Bank & Trust Co.*, 641 F.2d 457, 463 (7th Cir. 1981) (*quoting Pevely Dairy Co. v. United States*, 178 F.2d 363, 367 (8th Cir. 1949)). The *Weit* decision is distinguishable on several grounds. First, *Weit* was a price-fixing case in which the court determined that parallel behavior on the part of competitors regarding the pricing of fungible goods was not enough to establish an illicit conspiracy. The standard mentioned in *Weit* encompassed establishing first that an agreement was present and second that it included an unlawful objective. Further, the *Weit* decision relied upon the *Pevely Dairy Co.* case, which involved a criminal prosecution for a § 1 Sherman Act violation. The standard of review used by the *Pevely* court in reviewing the sufficiency of the evidence was the "hypothesis of innocence" test. However, this test has been rejected by this circuit in *United States v. Moya*, 721 F.2d 606, 609-10 (7th Cir. 1983). The defendant, at oral argument, also cited the recent Supreme Court's decision in *Monsanto Co. v. Spray-Rite Services Corp.*, — U.S. —, 104 S.Ct. 1464, 1471, 79 L.Ed.2d 775 (1984) and the Court's language that "[t]here must be evidence that tends to exclude the possibility that a manufacturer and non-terminated distributors were acting independently." However, *Monsanto* and the cases it cites involved proving the conspiracy between distributors and a manufacturer to set resale prices, rather than a trade association whose members have explicitly agreed to form an organization to accomplish a specific purpose. Even if a modified *Monsanto* standard is appropriate in this case (i.e., there must be some evidence to exclude the possibility that the Association members were acting unilaterally) we believe it is present where the evidence shows that the certification had market power and the members stopped purchasing the Model 701 after the Association threatened the revocation of that certificate if it was used on any member's product.

The defendants also assert that since the plaintiffs did not identify the members who refused to purchase Model 701 lights from them, it is possible that their decline in sales was due solely to one member's (E-Z Loader) refusing to make purchases. Even accepting this, at best, speculative inference, it does not account for the fact that the Model 701 was a new product entering into the market for use on submergible trailers and that Association members which had previously not dealt with the plaintiffs would not, after the threatened revocation of certification, do business with the plaintiffs.

it was proper for the district court to deny the defendant's motion for judgment n.o.v.

B. Jury Instructions.

The jury was instructed in part:

"A combination or conspiracy involves an agreement, understanding or concertive action between two or more persons to accomplish some unlawful purpose or to accomplish some lawful purpose by unlawful means. . . . It is not necessary for all persons involved in an illegal combination or conspiracy to be named as defendants but only that the named defendants be part of an illegal combination or conspiracy with others.

"*A trade association is by its nature involved in concerted action.* . . .

* * * *

"All restraints of trade are not necessarily unreasonable. Trade associations may set standards which are restraints but which, if fairly and objectively established and applied, are not unreasonable restraints of trade.

"*If you find* by a preponderance of the evidence *that the defendant associations* in denying approval to the use of Dry Launch boat lights in their certification program *acted for an anticompetitive purpose or in an unreasonable and arbitrary manner, you should find for the plaintiffs* on their Sherman Act claim.

"*If on the other hand the defendant associations* in denying that approval *acted fairly and reasonably to implement their certification program, you should find for defendants* on the antitrust claim."

The defendants object to the italicized portion of the jury instructions. Specifically, they assert that the district court omitted from the jury instruction the § 1 Sherman Act element of a contract, combination or conspiracy, when it instructed the jury that a trade association is, by its nature, involved in concerted action. The defendants also object, contending that the district court did not allow the jury to determine the issue of whether the defendants' conduct actually restrained trade, and further the district court erred when it failed to instruct the jury to assess the defendants' conduct in terms of its impact upon the competitive condition in one or more of the relevant markets. In reviewing the adequacy of the jury instructions this circuit recently stated that

> "[W]e must look to the instructions as the whole, in a common sense manner, avoiding fastidiousness, inquiring whether the correct message was conveyed to the jury reasonably well. Even if we should discern error in one or more of the instructions we will not reverse a judgment . . . unless we are persuaded the jury's understanding of the issues was seriously affected, to the prejudice of the plaintiffs. *See e.g., Beard v. Mitchell,* 604 F.2d 485, 498 (7th Cir. 1979)."

Wilk v. American Med. Ass'n., 719 F.2d 207, 218-19 (7th Cir. 1983). It is in this light that we will review the district court's jury instructions.

As to the defendants' latter contention, they assert that the district court erred when it did not instruct the jury on the issue of whether the defendants' conduct had actually restrained trade. We disagree and hold that these instructions were consistent and comport with the Supreme Court's decisions in *Silver* and *Radiant Burners* and this circuit's decision in *McCreery*. *Radiant Burners*

and *McCreery*, especially recognize that an association that attempts to regulate its members' conduct by imposing industrywide standards may also restrain trade. Once it is established that an association wields market power in setting or enforcing industry standards, it is the arbitrary application of those standards (*Radiant Burners*, 364 U.S. 656, 81 S.Ct. 365, 5 L.Ed.2d 358 (1961)) or the lack of minimal due process (*Silver*, 373 U.S. at 361-63, 83 S.Ct. at 1259-60; *McCreery Angus Farms*, 379 F.Supp. at 1018) that gives rise to anti-trust liability.[23]

The defendants next assert that the district court's instruction providing that a "trade association is by its nature involved in concerted action" relieved the plaintiffs of proving one element of the § 1 violation, i.e., that the defendants engaged in a contract, combination or conspiracy. However, this segment of the entire jury instruction, as with any jury instruction, cannot be read in isola-

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[23]We note that in *Broadcast Music Inc. v. CBS*, 441 U.S. 1, 19-20, 99 S.Ct. 1551, 1562-1563, 60 L.Ed.2d 1 (1979), the Court noted the importance of focusing attention on the purpose and effect of the practice before applying the *per se* rule of liability. The jury instructions in this case also instructed that liability should attach if the defendants acted with an anticompetitive purpose. The record indicates that the Model 701 was extremely favorably received by the purchasing segment of the industry after it was introduced. Although there was evidence of compliance problems with Model 701, the states of California and Virgina, the only states that test these products, never revoked the plaintiffs' certificates. Wesbar, a competitor which sat on the trailer certification committee, submitted the reports to Reed challenging the Model 701 and based upon these reports, Reed made his damaging statement about the Model 701. Further, the record contains charges of tampering by misassembling the Model 701 samples submitted for testing. The resolution as to the accuracy of these charges is typically left to the jury. Thus, the record in this case certainly supports a finding of anticompetitive purpose.

tion. The district court initially instructed the jury that before a § 1 violation may be established a "conspiracy [must be proven to exist] among some or all of the defendants to collectively refuse without justifiable purpose . . ." to purchase the Model 701. The district court later instructed:

> "The issue here is whether plaintiffs have proved by a preponderance of the evidence that the defendants engaged in concerted action to accomplish some unlawful purpose or to accomplish some lawful purpose by unlawful means and have, therefore, engaged in an unlawful combination or conspiracy."

Before the jury could find an unlawful conspiracy, the court required it to find that the defendants acted to accomplish an unlawful purpose or to accomplish a lawful purpose by unlawful means. In this case, the jury instruction given was consistent with the evidence presented at the trial. The only named defendants were the Association and its director, Mr. Reed. Concerted action was demonstrated in the Association membership's refusal to purchase the Model 701 after Reed's statement that the Model 701 was not DOT approved and the follow-up Association's Technical Bulletin threatening revocation of its certificate of approval for any member using the Model 701. Reed briefly testified during the week-long trial that the Association threatened revocation of its certification in order to protect its members from any possible sanctions by federal authorities. This testimony was one of the Association's defenses and was reflected in the jury instruction that before liability could attach the defendants must have acted "without justifiable purpose."

Trade organizations, such as the Association, are formed to represent the interests of their members and

when the members agree to establish a certification program, as was done in this case, in an attempt to regulate themselves and their industry, they do engage in concerted action.[24] Thus, after examining the jury instructions in light of the evidence presented at trial, we are not persuaded that the jury's understanding of the issues was so "seriously affected, to the prejudice" of the defendants to warrant a new trial. *Wilk,* 719 F.2d at 218-19.

III.

The defendants next challenge both the manner in which the damage testimony was introduced, or the "ambush" as labelled by the defendants, and the sufficiency of the evidence supporting the plaintiffs' damage claim.

A. Testimony Regarding Damage Claim.

Regarding the alleged "ambush," the defendants state that they propounded a set of interrogatories which required the plaintiffs to itemize their damage claim; however, the plaintiffs answered that they could not provide the requested information until further discovery took place on the damage issue. Subsequently, the defendants deposed the Moores on April 25 and April 26, 1978, concerning the operations of their business. Then on January 17, 1979 a "Final Pre-Trial Order" was agreed upon by the parties wherein it provided in part that "plaintiffs submit no itemized list of special damages."

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[24]For example, in *Silver* liability was imposed where the only named defendant was the New York Stock Exchange. *See also, U.S. Trotting Ass'n,* 665 F.2d 781 (7th Cir. 1981) where the only named defendant to the antitrust action was the USTA.

At trial, Dennis Moore testified as to the amount of Model 701 unit sales lost as a result of the Association's unlawful conduct by comparing the sales made to Association members during the twenty-four month period following the September 17, 1976 Association's meeting to an equivalent time for the twenty-four months following September, 1979. The Moores sold 30,657 sets of Model 701 lights during the 1979 to 1981 period. Moore also testified that the lost "after-market" sales, those additional sales spurred by the original sales to manufacturers, totaled approximately 21,000 pairs of lights. He then stated that the profit margin on direct sales to manufacturers was $2.78 per pair, while the profit margin on after-market sales was $3.82 per pair, this latter figure being larger because there is less price cutting in this market.

The defendants objected to the damage testimony presented by Dennis Moore, contending that it was an unfair surprise and thus prejudicial since the plaintiffs previously failed to notify the defendants of their claimed damages. The district court recognized and stated that under the circumstances Dennis Moore's testimony did put the defendants "under somewhat of a disadvantage." The district court, taking this into consideration, directed that the ledgers containing the sales figures be flown in from the plaintiffs' home office in California in order that the defendants might further depose Dennis Moore with this additional information at their disposal over the weekend during the trial. The district court also allowed the defendants to call Moore for later cross-examination after they had an ample opportunity to review and digest the sales figures. The defendants on appeal now assert that they were unduly prejudiced because the district

court allowed Dennis Moore to testify regarding the lost sales and profit figures, thereby violating the discovery rule 26(e) (2) (B) of the Fed.R.Civ.P. requiring that incomplete responses to earlier discovery requests be timely updated.[25] They also assert that this testimony violated the 1979 pre-trial order that stated "Plaintiffs submit no itemized list of special damages."

In evaluating the district court's response to a situation where a party has failed to update a response as required by Rule 26 (e) (2) (B), we must determine whether the district court abused its discretion in allowing the evidence to be submitted to the jury.[26] *See, e.g., Bunch v. United States,* 680 F.2d 1271, 1280 (9th Cir. 1982); *Scott & Fetzer Co. v. Dile,* 643 F.2d 670, 674 (9th Cir. 1981); *Phil Crowley Steel Corp v. Macomber, Inc.,* 601

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[25]Fed. R. Civ. P. 26(e) (2) (B) provides:

"A party is under a duty seasonably to amend a prior response if he obtains information upon the basis of which . . . (B) he knows that the response though correct when made is no longer true and the circumstances are such that a failure to amend the response is in substance a knowing concealment."

[26]The text of Fed. R. Civ. P. 26(e) (2) (B) states that the duty to update a response only arises when the "circumstances are such that a failure to amend the response is in substance a knowing concealment." For purposes of this appeal, we will assume that Dennis Moore's testimony constituted "a knowing concealment" and thus Rule 26(e) (2) (B) was violated. Although, we note that the end of the plaintiffs' damage calculation period was September 30, 1981 and the trial in this case began during the first week of November, 1981. Thus, given the timing of the trial in relation to the damage calculation period, the circumstances of this case indicate that there may have been no such "knowing concealment." In fact, the plaintiffs contend that what the defendants really sought was their theory of damages; however, the Association did not specifically request this information.

F.2d 342, 344 (8th Cir. 1979). In detailing the possible sanctions available to the district court where a party fails to timely supplement an answer to an interrogatory, the Advisory Committee Note to Rule 26(e) provides:

> "The duty will normally be enforced, in those limited instances where it is imposed, through sanctions imposed by the trial court, including exclusion of evidence, continuance, or other action, as the court may deem appropriate."

The courts also have broad discretion in determining whether or not to impose sanctions in the first instance. Wright & Miller *Federal Practice and Procedure,* § 2050 at 326-27; *see also, LaBadie Coal Co. v. Black,* 672 F.2d 92, 95 (D.C. Cir. 1982); *Murphy v. Magnolia Elec. Power Ass'n,* 639 F.2d 232, 234-35 (5th Cir. 1981). In determining whether the district court abused its discretion in allowing Dennis Moore to testify regarding his damages we must weigh the importance of the testimony and the adequacy of the remedy against the possible prejudice to the defendant. *Id.,* at 234-35; *DeMarines v. KLM Royal Dutch Airlines,* 580 F.2d 1193 (3d Cir. 1978).

Obviously, Dennis Moore was extremely important to the plaintiffs' case since the evidence discloses that he was basically the plaintiffs' corporation management. Thus, he was the only one in a position to testify regarding the plaintiffs' damages.

Next, we must consider the adequacy of the remedy. There are two components to Dennis Moore's damage testimony. The first component concerns the price of the Model 701, while the second component concerns the number of lost unit sales. As to his testimony regarding the two profit margins, Dennis Moore testified that he

arrived at these figures through a complex formula, taking into account material costs and depreciation, etc., and that this formula was not written down on paper since the management of his company was basically unsophisticated. The defendants claim that Moore's testimony was inherently prejudicial since they never had the opportunity to examine the underlying data upon which Moore based his profit calculations. However, Moore's testimony concerned his average profits during the period 1976 to 1978 when the Association members were not purchasing the Model 701. In spite of the fact that the defendants deposed Moore for two full days in April of 1978, they now claim that they were prejudiced by Moore's testimony. The defendants, however, were the parties asking the questions and thus it appears to us that they had ample opportunity to question Moore concerning the profit margin for these lights in order to establish a basis for challenging this testimony at trial. Further, when the district court ordered the plaintiffs to send for their sales records during the trial in an attempt to remedy the situation, the defendants failed to request any cost data.[27]

As to the quantity of the lost unit sales, obviously it was not possible to have these figures available at the time of the interrogatories in 1977 or the depositions

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[27]The defendants point to a statement made by Judge Moran ("I am less concerned really with how you got the profit figure because that certainly is something that can be explored") and argue that he considered the production of the cost data unnecessary. However, Judge Moran made this statement to Dennis Moore during an exchange between the court and Moore concerning his company's ledger unit sales records, during which time Moore also began discussing how he arrived at his profit margin. The judge's statement in no way could be construed as precluding the defendants from requesting these records.

taken in 1978. As just mentioned, the trial court did have this supporting information timely flown in from California and allowed George Moore to be deposed over the weekend during the trial. The defendants contend on appeal that this was simply not enough time to evaluate the figures. Even assuming that the totaling of unit sales and checking their veracity was in fact difficult, although computation of these figures would not appear to be very complicated, the record fails to reveal that the defendants even as much as requested a continuance of the trial for this purpose.[28] In this case, the district court arranged for the supporting data to be flown in during the trial, allowed further depositions to be taken, and allowed Moore to be further cross-examined at a later time during the trial. Obviously, the situation was not perfect as far as the defendants were concerned and we are sure that the timing of the discovery may have put them at a disadvantage, but we have yet to review a record where the trial situation was the optimum of perfection in all respects. Thus, we hold that the district court's decision ordering that the supporting sales data be delivered to the defendants and allowing the mid-trial deposition of Moore, rather than excluding Dennis Moore's testimony concerning his damages, was not an abuse of discretion under the circumstances.

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[28]Further, the defendants apparently claim that had they known of the damage claim theory which the plaintiffs were pursuing, they could have deposed the members, such as E-Z Loader who made purchases of the Model 500 in 1978, and apparently offer contradictory testimony rebutting the plaintiff's damage claim. However, as the plaintiffs point out, the defendants asked about E-Z Loader during the plaintiffs' 1978 depositions. Further, in a pre-trial order the Association listed both the President and Vice-President of E-Z Loader as trial witnesses, but for some reason did not call them.

The defendants also contend that Dennis Moore's testimony violated the final pre-trial order stating that "plaintiffs submit no itemized list of special damages." This order was entered into on January 17, 1979, during the period when the Association members were still refusing to purchase the Model 701 and well before the plaintiffs had completed accumulating data for their damage claim. The term "special damages," given the adversarial nature of this case, is certainly subject to varying interpretations.[29] Here, the plaintiffs asserted antitrust elements for a product disparagement claim is that special damages must be proven. *See* Dobbs, *Remedies,* § 6.7 at 503.

Special damages are usually considered to be damages that naturally, but not necessarily, flow from the wrongful conduct of another, while general damages naturally and necessarily flow from the wrongful conduct. *See, e.g., M.F. Patterson Dental Supply Co. v. Wadley,* 401 F.2d 167, 172 (10th Cir. 1968); *see also Pantone v. Demos,* 59 Ill.App.3d 328, 16 Ill. Dec. 607, 375 N.E.2d 480, 486 (1978). Lost profits are considered to be general or direct damages in a breach of contract case, while they are considered to be special or indirect damages in a tort case. *D.P. Serv., Inc. v. AM Intern.,* 508 F.Supp. 162, 166-67 (N.D.Ill. 1981); *Myers v. Stephens,* 233 Cal.App.2d 104, 43 Cal.Rptr. 420, 433 (1965). Since the plaintiffs alleged damages arising from both antitrust violations and the tort of commercial disparagement, it is possible that the plaintiffs were referring to the tort claim when they agreed to the language contained in the pretrial order. However, if an antitrust

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[29]In fact, at trial while Moore was testifying the defense counsel objected and stated after referring to the pre-trial order, "[n]ow I am not intimating that these are special damages. . . ." Tr. 254.

violation is claimed, because of the nature of the injury, lost profits "necessarily" or directly flow from the violation where, as in this case, the Association's members refused to purchase the plaintiffs' Model 701. Further, any particularized listing of damages, which is required when a party claims special damages,[30] would be inconsistent with the rule in antitrust cases, as discussed later in this opinion, that the plaintiff need only demonstrate a "just and reasonable estimate" of his damages. *See Bigelow v. RKO Radio Pictures,* 327 U.S. 251, 264, 66 S.Ct. 574, 579, 90 L.Ed. 652 (1946). Thus, since a particular list of damages need not be submitted in an antitrust action, we hold that the trial court's decision to admit Moore's testimony did not violate the 1979 pretrial order.

B. Legal Sufficiency of the Damage Claim.

The defendants also challenge the plaintiffs' calculation of damages, contending that the evidence introduced at trial was legally insufficient to establish that the plaintiffs had been harmed. Specifically, the defendants assert that the plaintiffs' use of the "before and after" damage calculation method is improper because there was no showing made by the plaintiffs that conditions in the market during the two comparable time periods were similar. In fact, the Association contends that conditions were not similar as the plaintiffs cut the price of the Model 701 from $6.74 to $4.50 per pair to a major purchaser, E-Z Loader, and further that by the time the unlawful activ-

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[30]In fact, when a person claims special damages, because they do not necessarily flow from the wrongful conduct, an itemized list of those damages normally must be submitted to the court.

ity had ceased, the plaintiffs were distributing another model of the 701 with further refinements. The defendants also contend that Dennis Moore's testimony regarding the after-market sales is at best speculative and based upon conjecture and that his testimony regarding the average profit per light for both the direct and after-market sales is equally incompetent.

Before the plaintiffs can properly establish their damages, they are required to overcome two hurdles. Initially, the plaintiffs must prove the "fact" of injury, in other words, i.e., that the defendants' conduct was a material cause of some injury to the plaintiffs' business. *See, e.g., MCI Communications v. American Tel. & Tel. Co.,* 708 F.2d 1081, 1161 (7th Cir. 1983); *Foremost-McKesson, Inc. v. Instrumentation Laboratory, Inc.,* 527 F.2d 417, 418-20 (5th Cir. 1976). Once the plaintiffs have established the fact of injury, the burden of proving the amount of damages is more relaxed. *See, e.g., MCI Communications,* 708 F.2d at 1161; *Jewel Tea Co. v. Local Union Nos. 189, 262, 320, 546, 547, 571 and 632 Amalgamated Meat Cutters & Butcher Workmen of North America, A.F.L.-C.I.O.,* 274 F.2d 217 (7th Cir.), *cert. denied,* 362 U.S. 936, 80 S.Ct. 757, 4 L.Ed2d 757 (1960); J. von Kalinowski, *Antitrust Laws & Trade Regulation,* § 115.02[2] (1983). The traditional rule is that the plaintiff must only make a "just and reasonable estimate" of its damages. *Bigelow v. RKO Radio Pictures,* 327 U.S. 251, 264, 66 S.Ct. 574, 579, 90 L.Ed. 652 (1946).

> "Each sale and the amount of loss on the transaction need not be shown; averages may be used to show that the plaintiff generally lost money over a period of time . . . and a non-expert's testimony regarding

> the past sales volume and profit margin may be used to measure damages . . . the defendant is not relieved of liability just because the plaintiff does not show the exact volume and price figures possible within the damage period . . . 'to hold otherwise would enable [the defendant] to profit by [its] wrongdoing at the expense of [its] victim.'"

Malcolm v. Marathon Oil Co., 642 F.2d 845, 858 (5th Cir. 1981).

The Association contends that the conditions in the market were not similar between the two periods as evidenced by the plaintiffs' price cut in the Model 701. They apparently assert that the revival in sales was not due to the lifting of the certification ban, but rather was due to the plaintiffs' price-cutting to attract sales. The defendants cite *Pacific Coast Agri. Export Ass'n v. Sunkist Growers, Inc.*, 526 F.2d 1196 (9th Cir. 1975), *cert. denied*, 425 U.S. 959, 96 S.Ct. 1741, 48 L.Ed.2d 204 (1976), which stated:

> "[P]laintiffs' method of measuring damages, known as the 'before and after' theory, may be used only where there has been some showing that the market conditions in the two periods were similar but for the impact of the violation. *See Bigelow v. RKO Radio Pictures*, 327 U.S. 251, 259-63, 66 S.Ct. 574 [577-79], 90 L.Ed. 652 (1946)."

The *Pacific Coast* decision and our decision in *MCI Communications* reiterate that *Bigelow* allows a more lenient standard in calculating the amount of damages available only where causation or fact of damage is established:

> "[I]n the absence of more precise proof, the jury could [infer] from the 'proof of defendants' wrongful acts and their tendency to injure plaintiffs' business, and from the evidence of the decline in prices,

> profits and values, ***not shown to be attributable to other causes,'*** that defendants' wrongful acts had caused damage to the plaintiffs."

MCI Communications, 708 F.2d at 1161, *quoting Bigelow,* 327 U.S. at 264, 66 S.Ct. at 579, Causation of an antitrust injury was clearly established in this case. "But for" the Association's conduct, we are convinced that the sales of the Model 701 would not have declined.

During the period September 1976 to September 1978 the plaintiffs alleged that they suffered lost sales of approximately 31,000 pairs of lights to Association members. The defendants claim that this number is artificially high because part of the increase in sales was due to the plaintiffs' price cuts. However, Dennis Moore testified that prices were reduced only because Association members were buying in increased quantity, and thus it was less expensive to manufacture, package and ship the product at the higher volume. Whatever the reason for the increased sales, the plaintiffs' theory is apparently that if it were not for the Association's conduct, these unit sales made during the 1979 to 1981 period would have been the sales made during the 1976 to 1978 period,[31] and because of the defendants' conduct the possibility of these sales being made was forever lost. Where *Pacific Coast* refers

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[31]For example, if it were not for the defendants' conduct, sales during 1976, 1977 and 1978 would have been 1,042 pair, 6,188 pair, and 25,246 pair, respectively. See note 10.

to "some showing that the market conditions in the two periods [before and after] were similar but for the impact of the violation, . . ." (*Pacific Coast Agr. Export Ass'n* 526 F.2d at 1206-07), the "after" period apparently refers to those conditions that did or did not exist during the "before" period such that doubt would be cast upon the validity of the claimed lost sales figures. For example, if there was a recession in the particular industry from 1976 to 1979 and an economic boom from 1979 to 1981, such that sales during the latter period would not accurately reflect the possible sales that could have been made during the earlier period, a comparison may have been improper. But in this case, if the plaintiffs had been able to make the sales during the 1976 to 1978 period, even assuming those sales were spurred by a price cut, the fact is that the plaintiffs were not able to make the sales because of the defendants' conduct and thus the opportunity was lost.[32] Simply because the plaintiffs did cut their prices during the 1979 to 1981 period does not convince us that the markets were not similar so as to preclude any comparison.

The defendants also challenge Dennis Moore's testimony regarding the after-market unit sales and the profit

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[32]The defendants also did not directly argue to the jury, nor do they argue now, that the price cut also reduced the Model 701's profit margin. Further, the jury was free to believe Dennis Moore's testimony that the increased volume allowed him to reduce his prices since it decreased his production costs.

The defendants also argue that any comparison between the periods 1976 to 1978 and 1979 to 1981 is improper because the plaintiffs were selling a third version of the Model 701 during the later period. We find this argument unpersuasive. The jury was free to find that it was the lifting of the threat to revoke the members' certificates of approval, and not the fact that the plaintiffs were selling another model of the 701, that caused the increased sales during the period 1979 to 1981.

margin on those sales as equally incompetent and unpersuasive. Certainly, Dennis Moore was competent to testify regarding the calculation of the profit margin, especially since he was essentially a one-man "management team" and, thus, was the only possible person who could testify as to this matter. *See, e.g., Malcolm v. Marathon Oil Co.*, 642 F.2d 845 (5th Cir. 1981) (Malcolm, the proprietor of a retail gas station, was allowed to testify concerning the damages caused by the defendants' unlawful conduct). As to the defendants' claim that Dennis Moore's testimony regarding after-market sales of the Model 701 lights was speculative, we note that the plaintiffs may rely on probability and inference in establishing their estimate of the damages incurred. *Story Parchment Co. v. Paterson Parchment Paper Co.*, 282 U.S. 555, 564, 51 S.Ct. 248, 251, 75 L.Ed. 544 (1931); *see also Bigelow*, 327 U.S. at 265, 66 S.Ct. at 580 ("[t]he most elementary conceptions of justice and public policy require that the wrongdoer shall bear the risk of uncertainty which his own wrong has created"). It is certainly logical to assume that additional unit sales to dealers were lost because the Association's members were not purchasing the Model 701 light. Further, Dennis Moore testified that he had over ten years' experience in running his business. Thus, he was certainly qualified to estimate the amount of lost unit sales in the after-market caused by the Association's conduct. Because the figures presented by the plaintiffs were neither remote nor unreasonable, we hold that it was proper for the district court to allow Dennis Moore to testify as to the lost unit sales in the after-market.

We thus hold that the plaintiff Dennis Moore's testimony regarding his profit margin and lost unit sales was

admissible and competent in establishing the $167,202 in damages.

IV.

The decision of the district court is affirmed.[33]

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[33]Because we have affirmed the jury verdict and the district court's denial of a judgment n.o.v. on the issue of antitrust liability, we need not address the plaintiffs' assertion that the district court erred in granting judgment n.o.v. on the common law and Illinois statutory commercial dispargement claims.

FOR INFORMATION

(3)

No. 85-231

Supreme Court, U.S.
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CLERK

IN THE

Supreme Court of the United States

OCTOBER TERM, 1985

BOATING INDUSTRY ASSOCIATIONS,
TRAILER MANUFACTURERS ASSOCIATION
and DONALD I. REED,
Petitioners

v.

DENNIS G. MOORE and GEORGE R. MOORE,
Respondents

On Petition for a Writ of Certiorari to the United States Court of Appeals for the Seventh Circuit

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PETITIONERS' REPLY BRIEF

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PETITIONERS' REPLY BRIEF

The Respondents have not joined issue on the single feature of this case which requires that the Petition for Certiorari be granted and the case remanded for a new trial. They do not dispute—and indeed it is beyond dispute—that the District Court gave an instruction which permitted the jury to impose liability solely on the basis of the "arbitrariness" of the certification process and without regard to the competitive impact of the Petitioners' actions. This instruction, to which the Petitioners objected, is set forth on Page 5 of the Petition for Certiorari.

The Court of Appeals upheld this instruction and rendered a decision four months prior to this Court's decision in *Northwest Wholesale Stationers, Inc.* v. *Pacific Stationery & Printing Co.*, No. 83-1368 (June 11, 1985). Based on *Silver* v. *New York Stock Exchange*, 373 U.S. 341 (1963), the Court of Appeals expressly refused to consider the reasons for the Petitioners' decisions, reasoning that since Petitioners failed to provide Respondents with "notice and an opportunity for a hearing . . . there is no occasion for us to pass on the sufficiency of the reasons" for the Petitioners' certification decision. (Pet. App. at 21a. See also *Id.* at 14a, 28a.) The language quoted and relied upon by the Seventh Circuit is from the *Silver* opinion, 373 U.S. at 365.

Thus, the Court of Appeals here, like the Ninth Circuit in *Northwest Wholesale Stationers, Inc.*, has predicated liability solely on what it concluded was a process defect. This Court, by contrast, held in *Northwest Wholesale Stationers, Inc.* that "the absence of procedural safeguards can in no sense determine the antitrust analysis . . . . (Slip Op. 8-9.)

It is this feature of the Seventh Circuit's holding—permitting the jury to find antitrust liability based solely on a process defect—that renders it squarely inconsistent with *Northwest Wholesale Stationers, Inc.* It is a feature of the case whose existence the Respondents do not deny and cannot deny. Instead, respondents, after inviting the courts below to impose liability upon petitioners on a process theory, now attempt to avoid the consequences of that tactical judgment by arguing that a process theory was not necessary to those holdings. The Court need not speculate about this issue; respondents will have their opportunity to prove that liability was appropriate without regard to the process used by petitioners—on retrial before the district court.

Accordingly, the Petition for a Writ of Certiorari should be granted, the judgment of the Court of Appeals va-

cated, and the case remanded to the Court of Appeals, so that the Court of Appeals can remand to the District Court for a new trial in light of this Court's decision in *Northwest Wholesale Stationers, Inc.* v. *Pacific Stationery & Printing Co.*

Respectfully submitted,

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